

Uncovering City Dynamics through Land Use and Land Cover Spatial Data

(Stuff you can tell about cities just by staring at land
use maps)

Jon Kher Kaw
Senior Urban Development Specialist
The World Bank Group

Land and Poverty Conference 2017
March 23, 2017



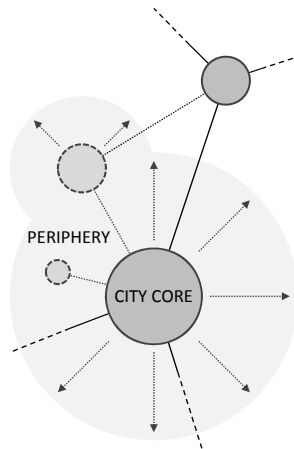
1

Acknowledgements

- » The core team responsible for the spatial work under the *Karachi Transformation Strategy* was led by Jon Kher Kaw (Senior Urban Specialist) and Peter D. Ellis (Lead Urban Economist), and include team members: Mark Roberts (Senior Urban Economist), Sohaib Athar (Urban Economist), Jane Park (Consultant), Sangmoo Kim (Urban Specialist), Jessica Schmidt (Urban Specialist) and Ming Zhang (Practice Manager).
- » The team responsible for the work on *Urban Planning Effectiveness in Kandy* was led by Jon Kher Kaw (Senior Urban Specialist), Mark Roberts (Senior Urban Economist), Katie McWilliams (GIS Specialist) and Sangmoo Kim (Urban Specialist).
- » The team was supported by Tomas Soukup, GiSAT and Naijin Zhou, University of Maryland who were responsible for generating land use cover data for Karachi and Kandy respectively.

2

Understanding how cities are physically planned and shaped critical to productivity and livability



Source: The World Bank Group

INTER-CITY CONNECTIVITY

- » Forming of well-connected and efficient system of cities

PERIPHERY GROWTH

- » Intra-city connectivity
- » Planning ahead & facilitate new centers

CITY CORE / LAND USE

- » Assets, available land resources
- » Density vs. public spaces
- » Congestion

INSTITUTIONS

- » Planning
- » Urban governance & capacity

3

Challenges and opportunities of spatial land use mapping in a data-scarce environment

Challenges in understanding how cities are organized internally

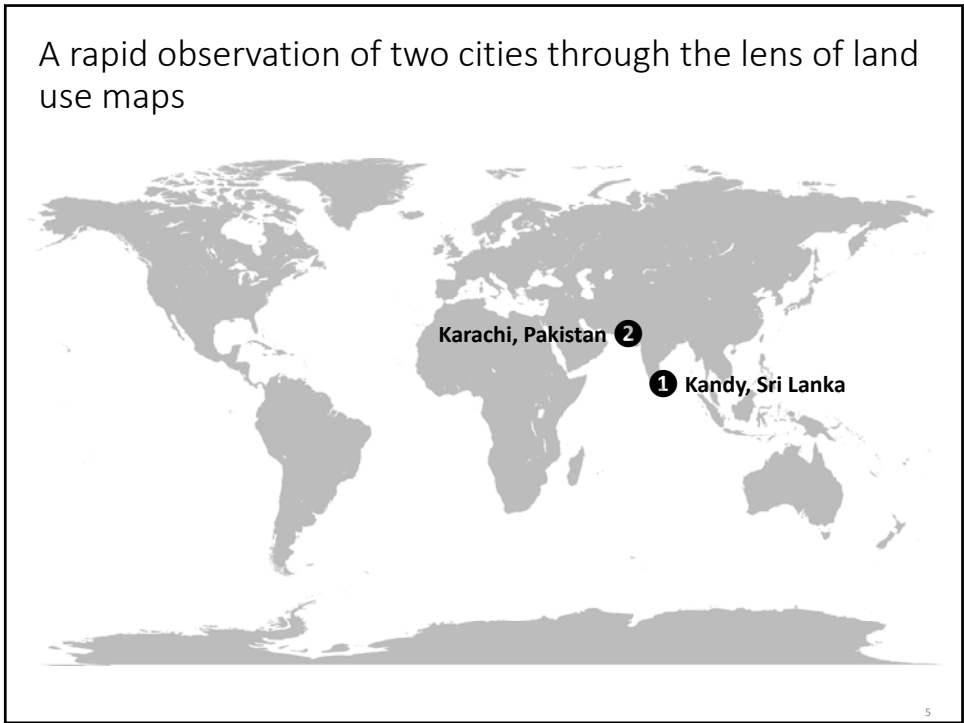
- » Lack of or outdated granular city-level spatial data
- » Existing land use data not available
- » Master plans do not correspond to ground conditions
- » Need for timely and rapid assessment in World Bank projects

Opportunities in the use of satellite land use maps to tease out

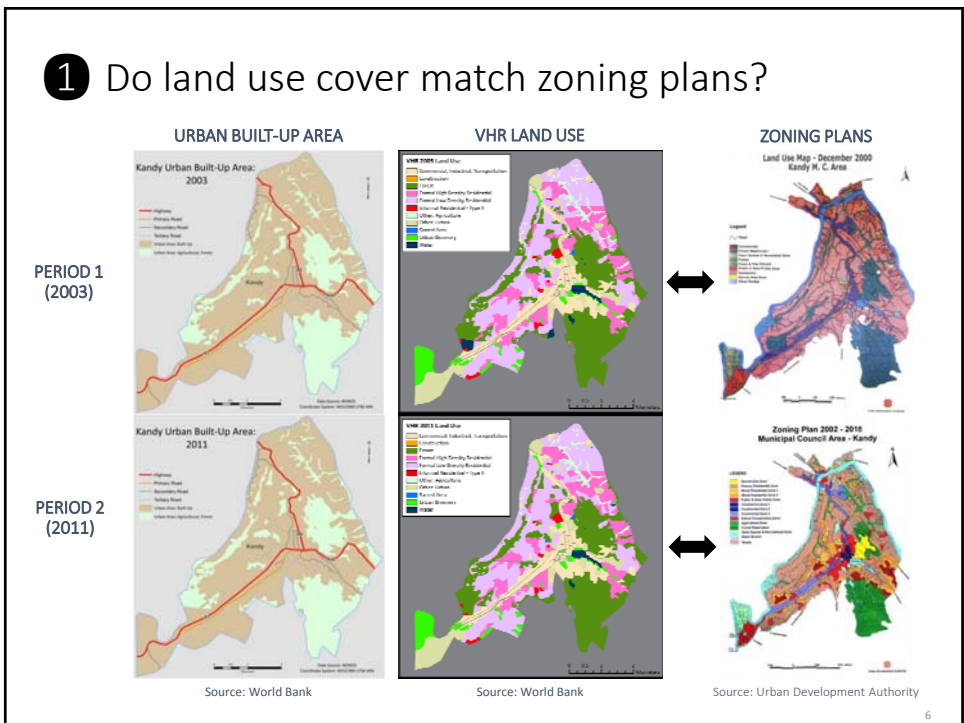
- » 2D spatial organization
- » 3D density and city form
- » 4D changes over time

4

A rapid observation of two cities through the lens of land use maps



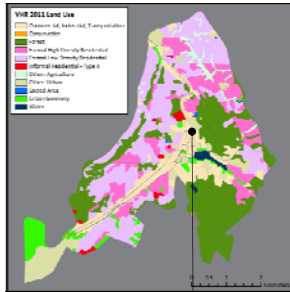
1 Do land use cover match zoning plans?



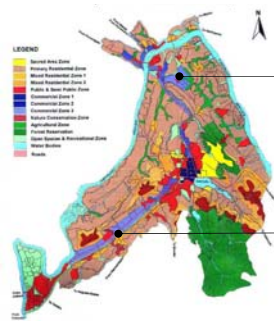
2 Structural differences between actual and planned

VHR LAND USE (2011)

ZONING PLAN (2002 – 2016)



Source: Urban Development Authority



Source: Urban Development Authority

Commercial cluster not seen in VHR land use → polycentric structure?

Ribbon development in master plans → planned or resultant?

Inconsistent land uses → Commercial (large hotels, schools) on primary residential zones

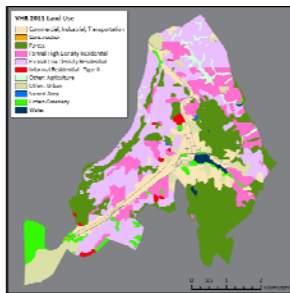
7

3 Constraints of land use by disaster risks and terrain

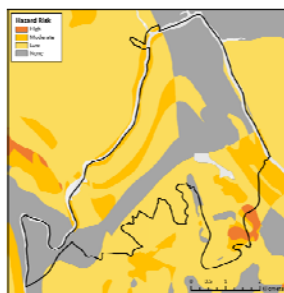
VHR Land Use (2013)

Hazard Risk Zones

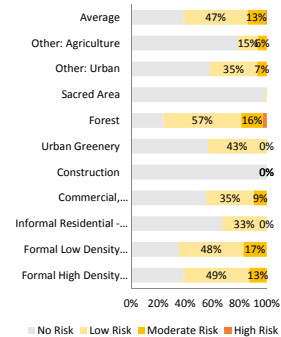
Hazard Risk Zones by VHR Land Use (%)



Source: World Bank; Urban Development Authority



Source: National Building Research Organization



- » >60% of residential land are affected by landslides to some degree
- » 13%-17% of residential land with higher landslide risks
- » 9% of commercial land face with higher landslide risks

8

4 Do regulations encourage ribbon-type developments rather than compactness?

**Zoning Plan 2002 - 2016
Municipal Council Area - Kandy**

LEGEND

- Sacred Area Zone
- Primary Residential Zone
- Mixed Residential Zone 1
- Mixed Residential Zone 2
- Public & Semi Public Zone
- Commercial Zone 1
- Commercial Zone 2
- Nature Conservation Zone
- Agricultural Zone
- Forest Reservation
- Open Spaces & Recreational Zone
- Water Bodies
- Roads

COMMERCIAL ZONE I

- » Include "Primary Residential Zone"
- » Retail and Commercial
- » Building heights <= 12m

COMMERCIAL ZONE II

- » Retail and Commercial
- » Car parks, garages, service stations, printing presses
- » Houses and flats

COMMERCIAL ZONE III

- » Includes "Commercial Zone I and II"
- » Hotels, Medical and Education
- » Light industrial

CITY CORE
More restrictive land use and urban design

ALONG ROADS
More flexible land use

5 Planning guidelines to conserve heritage buildings could be a reason for ribbon developments...

LOCATIONS OF CONSERVED BUILDINGS WITHIN GRID CITY

BUILDINGS DESIGNATED AS UNESCO WORLD HERITAGE CITY LANDMARKS

- » Commercial zoning
- » Height restriction of <12 meters
- » Buildings with conservation requirements
- » Disperse all over Grid City (CBD)

Grid City (CBD)

Temple of the Sacred Tooth

That could have missed opportunities for innovative policies to encourage adaptive reuse?



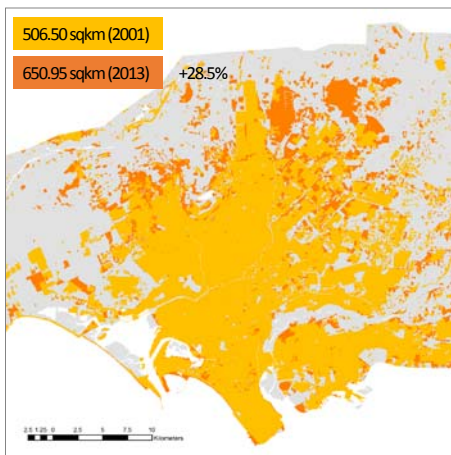
- » Underutilized or vacant
- » Dilapidated heritage buildings



11

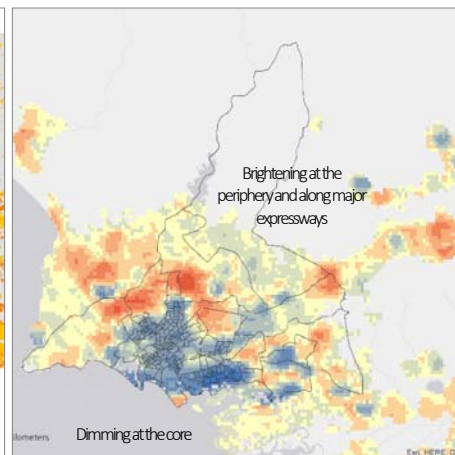
⑥ Urban footprint expansion, accompanied by decline in economic vibrancy in city core

URBAN FOOTPRINT (2001 – 2013)



Source: World Bank staff based on analysis of ESA land use maps

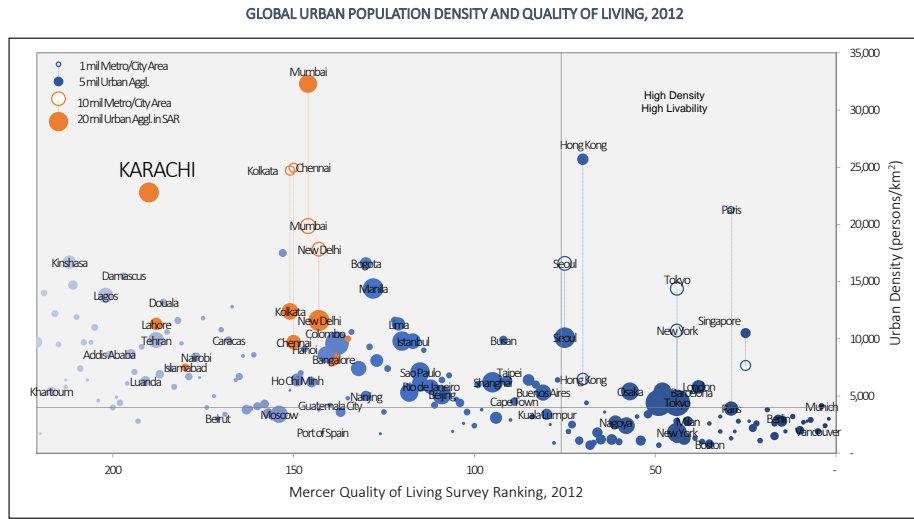
CHANGE IN NIGHT TIME LIGHTS INTENSITY (1999 – 2010)



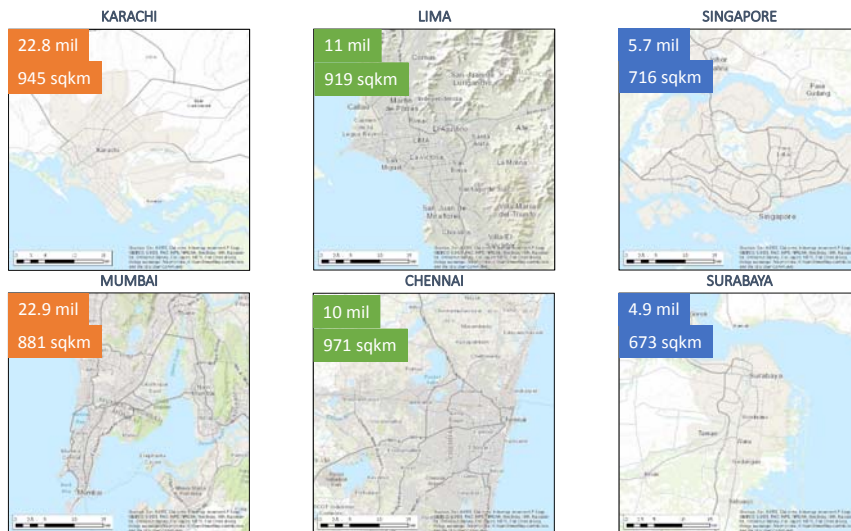
Source: World Bank staff based on analysis of DMSP-OLS radiance-calibrated nighttime lights data

12

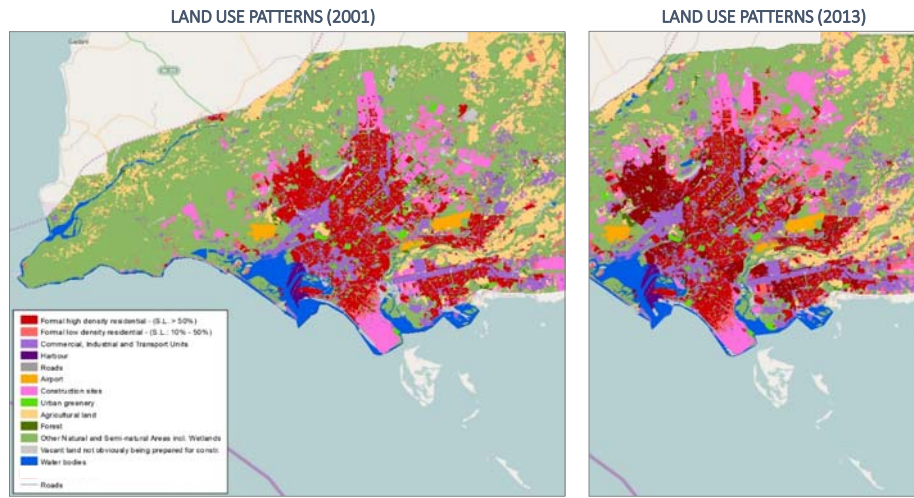
7 Karachi is emerging as a densely populated city with very low quality of living...



Especially when compared to many other waterfront cities of similar urban footprints



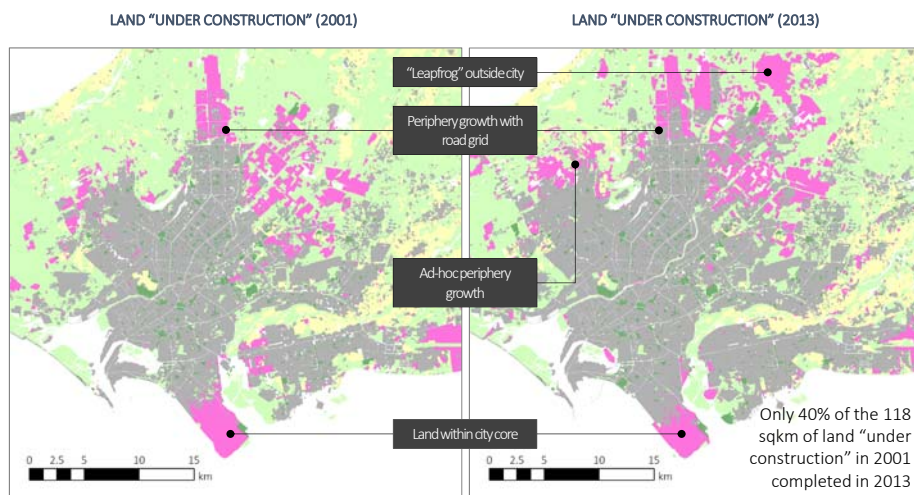
8 Land use patterns show need for better city and land resource management at the city core and periphery



Source: Based on data from European Space Agency

15

9 Land use patterns changes can show poor coordination amongst development institutions...

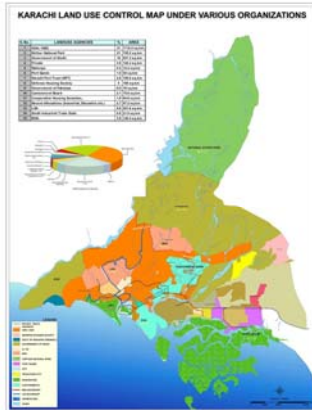


Source: Based on data from Government of Sindh Urban Unit & European Space Agency

16

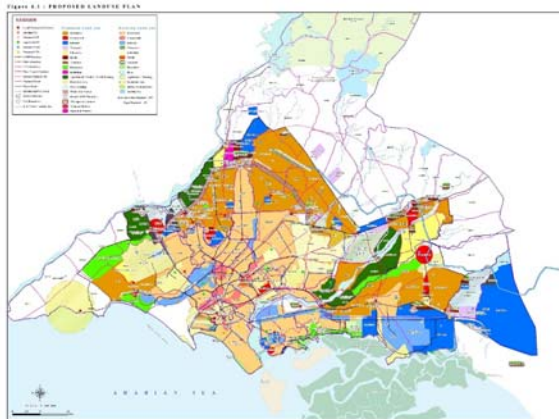
And illustrates how fragmented land ownership with different development timeframes, plans and service delivery standards can affect city growth

LAND CONTROL



Source: Government of Sindh

KARACHI STRATEGIC DEVELOPMENT PLAN 2020

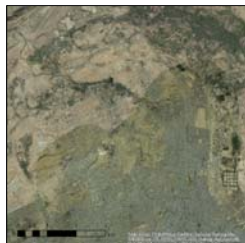


Source: Government of Sindh

17

10 Types of inefficient land use patterns

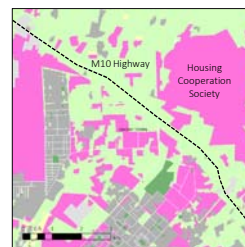
NORTHWEST PERIPHERY



CITY CORE

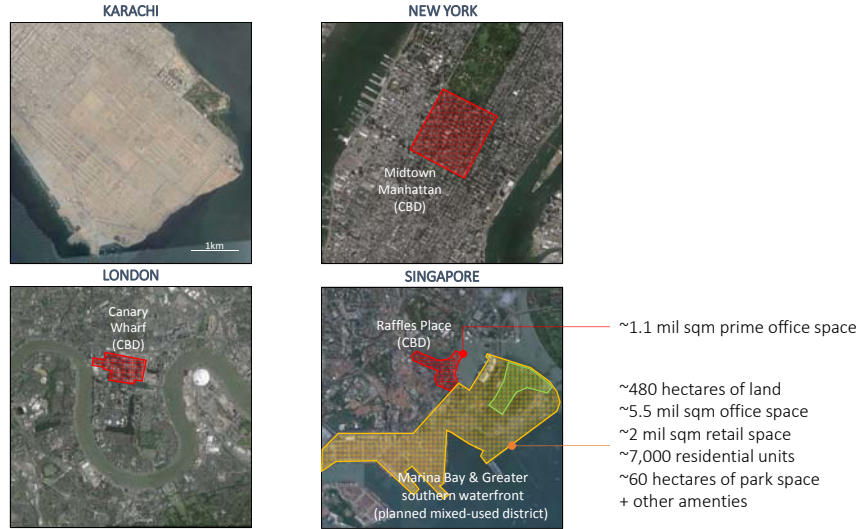


NORTHEAST PERIPHERY



18

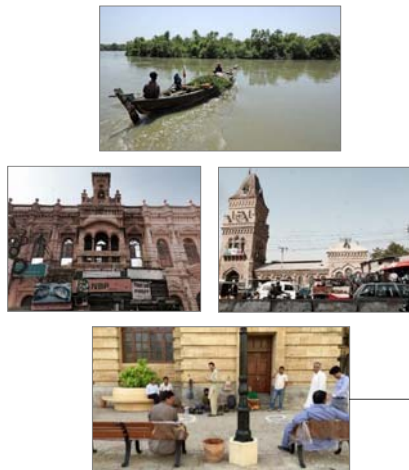
11 Scale of underutilized land



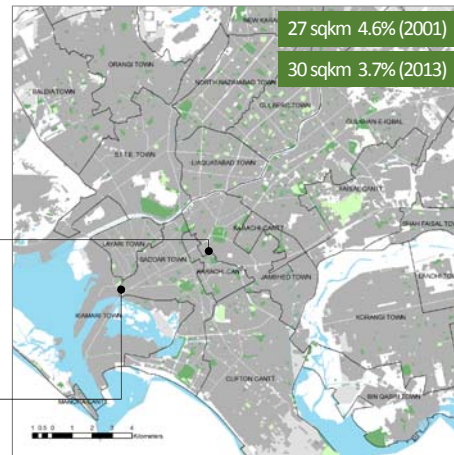
19

12 Underleveraged heritage assets & waterfronts, declining urban green and public spaces

NATURAL AND HERITAGE ASSETS WITHIN CITY CORE



URBAN GREEN SPACES



Source: Based on data from Government of Sindh Urban Unit & European Space Agency

20

Land use maps were useful to illustrate pressures on city growth

- » Spatial
 - » Inefficient land use patterns
 - » Density and (lack of) open spaces
 - » Structure of city – monocentric, polycentric
- » Planning and regulation
 - » Tension between regulation to preserve the heritage assets in city core and city expansion/sprawl
 - » Mismatch between planned city structure and ground realities
- » Institutions
 - » Poor coordination with fragmented institutions
- » Disaster risks
 - » Quantify and identify disaster risk areas
 - » Suitability of land due to terrain
- » Scale of untapped potential
 - » Locked land
 - » Underutilized land

21

Thank you!

Jon Kher Kaw
jkaw@worldbank.org
@jonkherkaw



WORLD BANK GROUP

22