



# Responsible Land Governance: Towards an Evidence Based Approach

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## THE IMPORTANCE OF OSTROM'S DESIGN PRINCIPLES: YOUTH GROUP PERFORMANCE IN NORTHERN ETHIOPIA<sup>1</sup>

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## **Abstract**

*Youth unemployment and migration are growing challenges that need more political attention in many countries, particularly countries with rapid population growth and economic transformation. Proactively mobilizing the youth as a resource in the creation of sustainable livelihoods can potentially be a win-win-win solution that Ethiopia is currently attempting with its new youth employment strategy of allocating rehabilitated communal lands to youth groups. This study investigates the extent to which Ostrom's Design Principles (DPs) are adhered to and matter for the early performance of youth groups in terms of their stability, trust and overall performance. We find a high degree of compliance with the Design Principles. From sets of seven DP versus six performance indicators 14 relations were significant and with a sign consistent with the DPs enhancing performance. Three relations were significant but with opposite sign. Some of the DPs appeared more important for early performance of the youth groups. The Ethiopian youth group approach to mobilize landless and unemployed youth is promising and should be tested elsewhere. Further research is needed too on the Ethiopian model as it is still at an early stage of testing as most groups are less than five years old.*

**Key Words:** Youth; youth groups; common property resource management, environmental custodians; collective action; business model; group performance.

**JEL codes:** Q15; Q23;

## 1. Introduction

Elinor Ostrom received the Nobel Prize in economics for her contributions to the understanding of collective action related to natural resource management. Her Design Principles (DP)<sup>2</sup> were listed in her book (Ostrom 1990). These conditions for successful collective action to secure sustainable management of natural resources were derived based on assessment of a large number of studies. The DPs were used to characterize commons that had been managed in a sustainable way over a long time. However, this triggers the question of how and when the DPs were adopted in the first place? Was there a natural evolution with a specific sequencing in of the DPs or did many of them have to come at the same time to establish the stable equilibrium? Context may also matter for which DPs are more important?

Agrawal (2001) discusses the contributions of Ostrom (1990) and relate them to other milestone contributions in the common pool resource (CPR) literature; Wade (1988) and Baland and Platteau (1996); by highlighting the complexity of causal relationships, data limitations and the methodological challenges for expanding our understanding of the issues. Ostrom (1990) was a meta-analysis based on case studies conducted by other scholars. Baland and Platteau (1996) built on a wider literature review of property rights issues. Wade (1988) built his analysis on studies in 31 villages in Southern India. Most studies of CPR management have been case studies (small N studies) and there have been few large N studies that have tested the relative importance of the different DPs (Poteete et al. 2008).

In this study, we assess the role of Ostrom's DPs in the early success of youth groups that have been established through a large-scale intervention that may be seen as a social experiment in form of state-community agreements orchestrated in the Tigray Regional State in northern Ethiopia. The purpose of this intervention is to create sustainable livelihoods for landless youth. Most groups are allocated a common pool resource<sup>3</sup> of rehabilitated communal land that they are given the responsibility to protect while they at the same time are allowed to establish a production activity that can be their source of livelihood. Such activities include beekeeping, keeping of livestock, planting of forestry trees or fruit trees, planting of vegetables and use of irrigation.

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<sup>2</sup> She defined a Design Principle as “an essential element or condition that helps to account for the success of institutions in sustaining the CPRs and gaining the compliance of generation after generation of appropriators to the rules in use” (Ostrom 1990, p. 90). She has also commented: “The term “design principle” has confused many readers. Perhaps I should have used the term “best practices” to describe the rules and structure of robust institutions.” (Ostrom 2010, p. 653, footnote 5)

<sup>3</sup> A common pool resource is a natural or man-made resource whose yield is subtractable and whose exclusion is non-trivial but not necessarily impossible (Ostrom et al. 1992).

Each group is formalized as a primary cooperative under the cooperative law. They have to self-organize with an own board of five members and develop their own bylaw, develop a business plan and are subject to regular auditing. Our study assesses the role of Ostrom's DPs in enhancing the success of these newly established youth CPR businesses.

Our study is a large N study and consists of a census of 742 such youth groups in five districts in Tigray. The average group size is 20 and the group size varies from less than ten to more than hundred members in a group. Our study therefore covers close to 15000 youth organized into groups over the period 2011-2015.

One basic question is whether allocation of rehabilitated forests and grazing lands to youth groups has a high risk of ending as a "Tragedy of the Commons" (Hardin 1968) or whether such groups have a high probability of being able to cooperate and establish sustainable livelihoods more in line with the DPs of Elinor Ostrom (1990; 2008)<sup>4</sup>. More specifically, can the degree of adherence to the DPs be important for their degree of early success? And, can some of the DPs and the extent to which they have been adhered to (*de jure* and *de facto*) more closely be correlated with indicators of early success or indicators that groups have specific problems such as facing problems with disputes, cooperation problems or internal trust problems? We use indicators of share of initial group members still staying in the group at the time of the survey, group cooperation (ranked by group leader), group trust (ranked by group leader), own assessment of performance (ranked by group leader), Youth Association assessment of performance, and income from joint activity per member as early performance indicators. With these indicators, we try to answer the following research questions: Can (some of) the DPs prevent or reduce the probability that groups get into problems such as conflicts or cooperation problems? Ostrom emphasized that the DPs should not be used as a blueprint for success. But can they still be used to increase the probability of success when starting new common property regimes? Or can some of them be used and which ones are of higher importance? We provide new insights about these complex issues based on our study.

One of the difficulties of establishing causality in the relationship between the DPs and performance based on survey data is that adherence to the DPs can be highly endogenous and a result of long-term institutional refinement and adjustment in complex systems. The advantage of our study is that the formation of the youth groups we study is very recent and a kind of social experiment where the variation in choices made by the youth groups themselves in formulation of their own bylaws are more of a random nature. Our data

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<sup>4</sup> In this study we do not aim to study the effect on natural resource management. This will be one of the focuses of or future research.

therefore lends itself to causal analysis to a larger extent than usually is the case for endogenous institutional arrangements that have developed over longer periods of time and where other tools may be required (Ostrom and Basurto 2011).

In light of the growing challenge of youth landlessness and youth unemployment it is also of high interest to know whether the approach used is a good way to kick-start youth entrepreneurship by giving youth groups a joint responsibility for environmental stewardship and livelihood opportunity through self-organization? The answer is of high interest to policy makers aiming to establish better resource management and create opportunities for youth.

Our findings indicate that the groups conform quite closely to Ostrom's DPs and are mostly satisfied with their own performance.

## **2. Theoretical framework: Ostrom's Design Principles**

An overview of the Design Principles is presented in *Table I*. Ostrom (1990) emphasized that the DPs should not be applied as a blueprint to be imposed on resource management regimes. However, they are considered to synthesize core factors that enhance the long-term survival of institutions developed by resource users (Ostrom 2010, p. 13). Cox et al. (2009) analyzed over 100 studies by scholars and found that two-thirds of the studies confirm that robust systems are characterized by most of the DPs while those that are not robust do not follow the DPs.

Some of the DPs may also be seen as a combination of two principles. Ostrom (2010) acknowledges that some of the DPs in the 1990 book were too general and split three of them in two separate principles, each based on the proposal of Cox et al. (2009). E.g., DP1 in *Table I* can be seen as both a demarcation of a physical area and a group of members. DP2 can also be seen as a combination of two principles; the matching of restrictions and resources on the one hand, and provision and appropriation rules on the other (Agrawal 2001). Similarly, DP4 can be seen as two types of monitoring; monitoring of resources and monitoring of users (Agrawal 2001; Cox et al. 2009; Ostrom 2010).

*Table I* [here](#)

Two of the DPs, DP 7 and 8, are about external conditions and are therefore under closer control by policy makers. But policy makers may also set certain standards for group organization and performance that can trigger better self-organization and performance.

Empirical research has shown that trust has an important role to play to enhance cooperation in groups (Rothstein 2005; Ostrom 2010). Communication and reputation play important roles in the process of assessment of trustworthiness and development of trust (Poteete et al. 2010; Ostrom 2010).

Sanctioning mechanisms and willingness to sanction others may indicate something about the robustness of groups to internal threats. Sanctioning mechanisms may serve as a threat and do not necessarily have to be violated to have a positive effect.

We will now go ahead and assess the extent to which the recently formed youth groups in Tigray that we have surveyed conform with the Design Principles of Ostrom. We then assess how the degree of adherence the DPs is correlated with or affecting the performance of the youth groups. The extent to which the DPs can be stated as quasi-experimental initial settings for they youth groups we may argue for a causal relationship. However, this requires critical assessment for each of the DPs based on how they are measured. We go through the DPs one by one but first we give an overview of our data.

### **3. Data**

We have carried out a census of 742 youth groups in five districts in Tigray region of Ethiopia in 2016. A structured questionnaire was used to interview the chairperson of each youth group. The districts included in the study were Adwa, Degua Tembien, Kilite Awlalo, Raya Azabo and Seharti Samre. Table 2 gives an overview of the distribution of youth groups across these districts by main activity of the groups.

Table 2 [here](#)

Table 3 [here](#)

The performance indicators also include the member share of the initial group members that still stayed in the group at the time of our survey (2016) and income per group member. Figure 1 shows the distribution of the member share staying in the groups at the time of our survey from those initially joining the group. Table 4 gives an overview of incomes by group production activity.

Figure 1 [here](#)

Table 4 [here](#)

Table 5 gives an overview of additional variables included as controls in the performance related models. Some of these can be endogenous in nature and require cautious treatment.

Table 5 [here](#)

#### **4. Adherence to Ostrom's Design Principles**

We provide a summary of findings from the descriptive analysis of this here. The details are found in the Appendix.

##### **Ostrom's DP 1: Clearly defined borders**

Regarding protection of the allocated land area we found that less than 6% of the youth groups experience illegal harvesting on their land more frequently than monthly and only 1.1% experience it more frequently than weekly. This shows that illegal harvesting is not a big problem. Most youth groups have a guarding system and we can conclude that the resource base of the youth is well protected from extraction by outsiders. Membership of the groups is also clearly identified although group members may cooperate with their family in various ways in relation to their group activities and responsibilities.

##### **Ostrom's DP 2: Sharing of benefits and costs/congruence between appropriation rules and provision rules**

97.6% of the groups have a bylaw that regulates the sharing of responsibilities and incomes from the group activities. Equal sharing of income is the rule for 98.7% of the youth groups. The work responsibilities are shared equally in 56.7% of the groups only, as female members are allowed to do less of the heavy bodywork than males in the remaining groups but they still get an equal share of the benefits.

##### **Ostrom's DP 3: Joint decision-making system**

As a primary cooperative, the groups have to establish themselves with a chairperson, vice chairperson, a secretary, an accountant and a treasury. 95.8% of the youth groups stated to have their own written bylaw. 92.2% of the groups have penalties for non-participation in the group meetings. There are graduated sanctions against non-participation as well as late arrival to meetings. Moreover, these sanctions have been enforced. Monetary sanctions are most common (86% of the sanctions). 43.6% of the groups had members that had been penalized for absence from meetings and 36.9% of the groups had members that had been penalized for late arrival to meetings. It is very clear that group membership implies strong participation obligations. Close to 68% of the groups have meetings at least biweekly. When asked about influence in

decision-making about 71% of the group leaders state that all members are equally influential while 26% state that the elected group of five are more influential. Male dominance is not stated to be strong among the group leaders (who mostly are males).

#### **Ostrom' DP 4: Internal monitoring system**

As seen above there is a system with frequent meetings and punishments for non-participation and late arrival. This implies one form of internal monitoring related to decision-making. In addition, we assess whether there is a monitoring system for not coming to the work activities of the group and for late coming to such group work activities. 92.6% of the groups have bylaw stipulating penalties for not coming to group work activities. 26.1% of the groups have members that have been punished for not coming to group work activities. 79.9% of the groups have bylaws stipulating penalties for late coming to group work activities and 21.7% of the youth groups have punished some members for late arrival to group work activities.

#### **Ostrom's DP 5: Graduated sanctions**

We found that groups that have bylaws related to participation in and late arrival to group meetings and work activities commonly used monetary and non-monetary sanctions. The non-monetary sanctions varied from simple warnings, to "last warning", dismissal from the group, and having to work extra for the group as punishment. The monetary penalties were in most cases increasing with the number of violations but were in fewer cases the same amount regardless whether the violation was the first, second or third time. Some had a mixture of non-monetary and monetary sanctions. Another common practice was to give a monetary sanction the first two times and then dismissal the third time. There were also mixed penalties such as combinations of monetary and additional work obligations or a monetary sanction combined with last warning. There were also a lot of variation in the monetary amounts that had to be paid across groups and the variation from first to second and third violation by the same person. It was the rule rather than the exception to have bylaws with penalties for violations (80-93% of the groups), while 51-82% of all groups had graduated sanctions for the four types of violations.

#### **Ostrom's DP 6: Conflict resolution system**

About 25% of the youth groups have experienced at least one dispute and about 12% have experienced a serious dispute. Disputes between the group and some outsiders were more likely to be of the serious type than disputes within the group. 82.9% of the disputes within the group were resolved within the group itself while only 19.2% of the disputes between the group and outsiders were resolved among the parties themselves. As much as 39.7% of the disputes between the groups and outsiders were still unresolved at the time of the interview while only 3.4% of the within-group disputes were still unresolved. There was a



high level of satisfaction (96.6% were satisfied) with how within-group disputes had been resolved while 23.4% were not satisfied with how the disputes between the group and some outsiders had been resolved. We can conclude that local informal conflict resolution works well for within-group disputes. Because only in few cases the groups had to get help from community (*tabia*) or district (*woreda*) officials to resolve disputes.

#### **Ostrom’s DP 7: Institutional recognition: Minimum rights to organize**

The youth groups in Tigray have been formed through a formal institutional arrangement as primary cooperatives and therefore fall under the law of cooperatives. The group is as such an official registered unit of business with an exclusive number of members, that is provided a demarcated resource it is responsible for managing in a sustainable way (except for mining where it has a time-limited right to extract the non-renewable resource). The group has to have a business plan, have an officially elected leadership team, can apply for joint loans, and to be audited by the cooperative organization. Still, the groups are given the authority to organize themselves and have their own bylaws. The groups are monitored and provision of loans and legal documents for their land entitlement depends on good performance and compliance with the rules for resource management (taking good care of rehabilitated lands). We therefore conclude that the groups get the minimum rights to organize themselves (Design Principle 7).

#### **Ostrom’s DP 8: Nested enterprises: Common Pool Resource that is part of a larger system**

The allocation of rehabilitated communal lands to youth groups in Tigray is clearly a part of a larger plan for sustainable land management at community, district and regional levels. Parts of the areas allocated to youth groups are “area enclosures”<sup>5</sup> that the communities at an earlier stage agreed to protect from resource extraction while they also invested in the conservation of the areas by building various forms of soil and water conservation structures. Some areas have also been planted with trees. Other areas are rehabilitated gully areas. The rehabilitation has thus typically involved labor-intensive investments where labor has been mobilized through compulsory labor provided by community members, through Food-for-work and Cash-for-work activities under the Productive Safety Net Program (PSNP) or other food security and sustainable land management programs.

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<sup>5</sup> “Area enclosure” is a term used in Ethiopia and is an area that the community has agreed to protect from resource extraction by humans and their livestock. The purpose has been to rehabilitate degraded communal lands. These areas have also been called ‘enclosures’. The communities have typically established a guarding system to protect such areas.

We develop a more concise set of variables that should capture the variation in the extent to which the first six DPs are implemented. These are summarized in Table 6. Table 6 below summarizes the final indicator variables used to assess the DPs in the following regression models.

Table 6 [here](#)

The table demonstrates a high degree of compliance with the DPs among the youth groups. While there is 100% compliance with DP7 and DP8, the extent of deviation from 100% for the other DPs are used to assess their possible effect on or correlation with the performance indicators. The DP variables in Table 6 may, however, also be closely correlated with each other and therefore create problems with multicollinearity in the regressions. We therefore assess their correlation coefficients in Table A 24 in the appendix. We also assessed the effects on significance levels from removing some of the most closely correlated DPs but this did not make any big difference in the significance of the remaining DPs. The correlation therefore appeared tolerable.

Next, we assess whether these DP indicator variables can be considered as “pre-determined” relative to the outcome variables that we are assessing their correlation with. Assessing them one by one we find the following. DP1 is assessed during the survey and we cannot rule out that the encroachment control system to some extent has responded to actual exposure to violations. Such controls have a higher likelihood of being imposed where encroachment is a problem and this may cause an underestimate of the effect of imposing such controls. DP2, DP3, DP4 and DP5 are bylaws that were established by the youth groups when they were established. We investigated whether these bylaws have been changes after their initial establishment but there were hardly any such adjustments. We can therefore be confident that these represent “pre-determined” variables. DP3b is on the other hand based on an assessment at the time of the survey and indicates that decisions have not been delegated so much to the elected members or the leader. This variable cannot therefore be considered to be pre-determined and the causality could go both ways. DP6 is also an assessment at the time of the survey and may depend on the extent to which weaknesses in the conflict resolution system have been revealed through exposure to conflicts. We therefore have to be careful with the interpretation of correlations for this variable.

## 5. Estimation strategy

The key performance indicators are outlined in Table 3 and Table 4. For the first of the indicators, exposure to conflicts we use two types of models; an ordered probit model and a multinomial logit model. This allows us to test whether exposure to less serious disputes is related to different variables than exposure to more serious disputes. For the other performance indicators, except the share of the initial group members that still are in the group, we use ordered probit models. A fractional response model is used for the member share staying models. The ordered probit models include the ranked degree of effect of poor cooperation on performance (group leaders' assessment), the level of trust (group leaders' assessment), group leaders' ranked performance assessment by the groups, and the youth association's assessment of group performance. These performance indicators are assumed to be functions of the DPs and possibly a number of other control variables. We first run parsimonious models without the control variables. The control variables are shown in Table 4. Some of them are potentially endogenous and require careful treatment. Finding valid and strong instruments to predict them is difficult.

Finally, we assess group performance using group income per member as a dependent variable. In these models we have added potential endogenous variables in a stepwise fashion to check the robustness of the results for the DPs. The basic hypothesis is that the DPs are enhancing the performance of the groups and that a significant correlation with the performance indicators may imply a causal positive effect on performance for the pre-determined DPs. For the potentially more endogenous DPs we discuss the results more cautiously in terms of there possibly being reverse causality or some other form of interaction.

An assessment of the potential endogeneity of the DPs was implemented by regressing the DPs on the same set of control variables. The results are presented in Appendix Table A 25. It shows that certain DPs were more likely to have been implemented in certain *woredas*. It also shows a higher  $R^2$  for the DPs that were more likely to have changed after the formation of the groups (DP1, DP3b, DP6). We have resorted to careful interpretation of the results when potentially endogenous variables are included, whether these are the DPs or the control variables.

The DPs are also potentially correlated and we have assessed the degree of such correlation. It is substantial between some of the DPs and we ran specifications where some of the highly correlated DPs were dropped to assess how and whether this affected significance levels and the coefficients of the related included DPs. Such multicollinearity did not affect the robustness of our key results and conclusions

## 6. Results and discussion

The results for the parsimonious DP and performance models without other control variables are presented in Table 7. Positive significant coefficients for DPs in the member stay and the income per member models can indicate that DPs enhance performance. Negative significant coefficients for DPs in the other models indicate that DPs enhance performance in the wanted direction. DP1 (encroachment control system established) is significantly associated with better performance for five out of six performance indicators. DP2 (Bylaw regulating sharing arrangements) and DP4 (Number of bylaws regulating management) are not significantly associated with any of the performance indicators. DP3 (Bylaw regulating frequency of meetings) is significantly related with, possibly enhancing, two of the performance indicators (the rating by youth group leaders and Youth Associations). DP3b (All members involved in decisions) is significantly related with three indicators but only two of these are in the enhancing direction (indicators for poor performance and trust). DP5 (number of graduated sanctions) is significantly related with four of the indicators, three of which are in the expected direction. It seems to have contributed positively to (or is positively correlated with) higher share of members staying on in the groups but is negatively correlated with income per member. A higher number of members staying also implies that more members have to share the income from the group activity and this may partly explain this finding. Overall, for seven DP measures and six performance indicators we found 14 significant positive relationships enhancing performance and three that were significant and negative. The high compliance with the DPs resulted in few observations where the DPs were unfulfilled. This may have limited the number of significant positive effects such as for DP2 where compliance was 97.3%.

Table 7 [here](#)

Table 8 presents the results from the performance-related models where additional controls are included as a robustness check. The responses for the dependent variables, except the member share of the initial group members staying in the group, are shown in Table 3. The distribution of the member share of the initial group staying is shown in Figure 1. The first model in Table 8 assesses factors associated with whether poor cooperation in the group affects its performance. DP3b is negatively associated with group cooperation (significant at 0.1% level). More active participation by all members in group decisions therefore seems to be associated with more cooperation problems in the groups and these negatively affect the performance of the group. However, here could be reverse causality; if performance is affected group members may engage themselves more in solving the problem. DP5 (number of graduated sanctions) is also negatively associated with (significant at 1% level) performance of the groups. It is possible that tougher sanctions create more frustrations and more problems in the groups. DP6 (satisfactory conflict

resolution system in place) is positively associated with group performance (significant at 5% level). The dynamics in the groups related to the DPs appear to be ambiguous.

A look at the other controls provide some additional insights. Exposure to conflicts severely affects, or is correlated with, group cooperation and performance (significant at 1% level for both less serious and serious disputes). Input access problems are strongly affecting group cooperation and performance (significant at 0.1% level). Early established groups are more likely to have cooperation and performance problems (significant at 1% level).

We next assess the rating of the level of trust among group members (higher trust is associated with a lower number). DP1 (Encroachment control system in place) is associated a higher level of trust within the group (significant at 0.1% level). DP3b (active participation by all group members in decision) is also significantly (at 0.1% level) associated with a higher level of trust in the groups. None of the other DPs were significant. Exposure to less serious and serious conflicts are associated with significantly lower (at 0.1% levels) within group trust. Groups that were allowed to form themselves (self-selection of members) demonstrate significantly (at 0.1% level) higher level of internal trust. A change in key group positions in the groups is associated with a significantly (at 1%) lower level of trust. The level of trust is also significantly lower in two of the districts while there are no significant differences between types of activities.

The next model uses the group leaders' rating of the performance of their group relative to other groups on a scale from one to five, with one being the best (see Table 3 for the distribution). DP1 (Encroachment control system established) is significantly (at 0.1% level) related to better ranking of group performance. None of the other DPs are significant in this model. Exposure to less serious or serious conflicts are significantly (at 0.1% levels) associated with poorer performance rating of the groups. Irrigation/horticulture groups had a significantly (at 1% level) better rating than other types of groups. More recently established groups also received a significantly (at 5% level) better rating while one of the districts had a better rating of the groups there.

We next compare the Youth Association's rating of the groups (a lower number indicating a higher/better rating). It is possible that youth group leaders overstate the performance of their groups. The distribution of the responses in Table 3 points in this direction. On the other hand, group leaders may also be better informed about internal conditions in the groups than the Youth Association, which has representatives located in the *tabia* who are responsible for following up the groups.

Table 8 demonstrates that DP1 (encroachment control system in place) is highly significant (at 0.1% level) and positively associated with the group performance rating. DP3 (having bylaw regulating frequency of meetings) is also significantly (at 5% level) associated with a better rating while DP3b (all members involved in group decisions) is significantly negatively associated with the performance rating in contrast to DP3. The latter variable is more endogenous and the finding may relate to what is observed related to DP3b in the previous models on conflicts and cooperation versus performance. DP5 (number of graduated sanctions) is significantly (at 0.1 level) associated with group ranking and the same is the case for DP6 (satisfactory conflict resolution system in place) which is significant at 5% level. This gives a good correspondence between the DPs and group performance as judged by the Youth Association.

Contrary to the other models, the less serious and serious conflict variables are not significantly related to the rating by the Youth Association. Significant differences were found between some of the districts and like the rating by group leaders irrigation /horticulture groups were rating as performing significantly (at 5% level) better than other groups. Forest groups were rated to perform poorer than other groups (significant at 10% level only). Change in key group positions and larger area per group members were also associated with higher ranking (both of these variables were significant at 10% levels only).

Table 8 [here](#)

Table 9 assesses whether the DPs affect share of remaining initial members in the group and the income that youth group members obtain from their youth group activity. The dependent variable in the income models is the log of the income per current youth group member in 2015 in Ethiopian Birr (EB). Descriptive statistics of the variation in income per current youth group member across the main group activities is shown in Table 4. Forest and beekeeping groups have much lower incomes than the other groups. It takes long time before planted trees can be harvested. 2015 was a drought year and this may also have affected negatively the production of honey by beekeeping groups.

We have included the member stay share model with the income models to facilitate a better joint inspection of these models. A stepwise approach is used to assess the importance of the following potential endogenous variables. These are occurrence of more or less serious conflicts, number of dropped out members (which relates to the member stay share as one of the performance indicators), change in elected board of group members (dummy=1 if such a change has taken place), and gender of group leader (dummy=1 for female

leader). Finding good instruments to predict these is difficult. We therefore resort to running models with and without these and careful interpretation of the results.

Table 9 shows a very strong and highly significant (at 0.1% level) relationship between DPI (encroachment control system in place). The direction of causality could go both ways in this case. With a more valuable production activity which generates more income for the group there may also be higher risk of encroachment and theft and making guarding of the area important. Among the other DPs only DP5 (number of graduated sanctions) was significant (at 5 and 10% levels) and it had a negative sign. A higher number of graduated sanctions was associated with lower income per group member. This could indicate a dis-incentive effect from graduated sanctions. The signs of all the other DPs were positive but insignificant. Among the other variables, we see that establishment year and month is highly significant and negative in the income models and positive in the member stay share models. This makes sense as it takes time before the youth group production activities start to generate income. Dropout rates may also increase over time and there may have been more organizational problems in relation to the establishment of the earliest groups due to less experienced local administrations. Lower income is particularly associated with the forest groups for tree production takes longer time than other activities to generate income. Beekeeping also gave significantly lower income than other activities except forestry. Input access problems (dummy) was significantly negatively associated with income and 66% of the groups stated to have such a problem. Lower income is not directly related to distance to road or distance to market as these variables are insignificant. Income is positively related to the area allocated per initial group member (significant at 10 and 5% levels). Income per current member is also highly significantly (at 0.1% level) related to the reduction in number of group members since start. A higher dropout of members gives more income per remaining members. Here could also be a selection effect with more hard-working members remaining. The initial female share in the group is negatively associated with income per initial member. This could be because some of the investment activities are physically demanding and more difficult for females to contribute to. Some groups allowed females to contribute less to such activities without changing the principle of equal sharing of income. Finally, we see, somewhat surprisingly, that groups that have less serious disputes have significantly (at 0.1% level) higher income per member while groups with serious disputes also have higher income (significant at 10% only) than groups with no disputes. This could be because higher income creates more competition and disagreements within groups (reverse causality). Another finding, that groups that have had a change in key positions since start (27% of the groups have had such a change), had significantly higher income per member. Here also causality could go both ways. Higher income could cause more internal controversies and a demand for change of persons in key positions. Such a change could also lead to better group management and higher income.

Table 9 [here](#)

## 7. Conclusion

Ostrom (2010) warns against being too optimistic about being able to solve social dilemmas as there are many examples of failures as well, and acknowledges that further research is needed. We contribute to this research in terms of assessing the success of kick-started youth groups in terms of their ability to cooperate and self-manage themselves as custodians of an allocated land resource that is intended to be a source of livelihood and joint business. Our study revealed a high degree of compliance with Ostrom's Design Principles across the youth groups. When relating the Design Principles to a number of performance indicators, we found that DP1 (having an encroachment control system in place) was the most significant among the DPs. This is in terms of being associated with better performance (significant for five of six indicators in the parsimonious models without controls and significant in four of six in the models with an extended set of controls). Overall, for the seven DP measures and six performance indicators we found 14 significant effects or correlations in line with DPs enhancing performance in the parsimonious models while two of those became insignificant when we added the set of controls. There were three significant relationships between the DPs and the performance indicators that had the opposite sign. Five of the seven DP measures were significantly correlated with the Youth Association's ranking of the performance of the groups and one of these had the "wrong" sign (DP3b - All members involved in decisions), but only DP1 was significantly positively correlated with income of group members from their joint production activity. Self-selection of group members, used by 80% of the groups, is associated with higher trust among members. Some results seemed surprising. For example, exposure to disputes and change in key group positions were associated with lower trust but also with higher incomes from the groups' joint production activities. This latter result may partly be explained by larger dropout rates for groups with such exposure to serious disputes and changes in key group positions as a lower number of group members lead to higher income per remaining member. However, how much this can explain of these income effects needs further inspection.

Overall, we think the youth group model we have studied shows promise as an approach to engaging landless and unemployed youth in productive activities and as environmental custodians. Giving youth groups self-organization responsibilities, opportunities, as well as obligations as a primary cooperative and environmental caretaker unit is an approach that we recommend for testing also elsewhere, given the growing problem of youth unemployment and landlessness. This can also contribute to political stability and keeping youth out of trouble and making them into the valuable resource for society they deserve to be.



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## TABLES

Table 1. Ostrom's Design Principles (DPs).

DP No	Short name	Explanation
1	Clearly defined borders	Individuals with rights to the common pool resource (CPR) must be clearly defined and the same applies to the borders of the CPR Ostrom (2010): 1a. User boundaries, 1b. Resource boundaries
2	Matching appropriation and provision rules	There must be a balance between appropriation rules (benefit sharing rules), provision rules (required contributions by group members) and this must match the CPR Ostrom (2010): 2a. Congruence with local conditions, 2b. Appropriation and provision
3	Collective choice arrangements	There must be an inclusive decision-making process related to adjustment of rules for CPR utilization and management
4	Monitoring	There must be an accountable monitoring system in place that monitors the CPR management and ensures its protection Ostrom (2010): 4a. Monitoring users, 4b. Monitoring the resource.
5	Graduated sanctions	Appropriators who violate the rules for CPR management or extraction face graduated sanctions depending on the seriousness of the violation or repetition of violations
6	Conflict resolution mechanism	Appropriators have a good and efficient (low-cost) system for conflict resolution among themselves or between appropriators and outsiders
7	Recognized rights to organize	Government bodies allow groups to self-organize by forming own internal rules of conduct
8	Nested enterprises	Appropriation, provision, monitoring, enforcement, conflict resolution, and government activities are organized in multiple layers of nested enterprises

Sources: Ostrom (1990; 2010).

Table 2. The distribution of youth groups by district and main activity

	Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
Animal rearing	47	17	24	1	51	140
Beekeeping	6	32	27	11	83	159
Forest	3	3	2	0	34	42
Irrigation/Horticulture	34	19	19	4	20	96
Mining	110	2	29	145	9	295
Other	1	0	8	0	1	10
Total	201	73	109	161	198	742

Source: Own census data.

Table 3. Distribution of key performance indicators

<b>Is poor cooperation in the group affecting the performance of the activities?</b>				
<b>Variable code</b>	<b>Response</b>	<b>Freq.</b>	<b>Percent</b>	<b>Cum.</b>
<b>1</b>	Yes, very much	150	20.35	20.35
<b>2</b>	To some extent	92	12.48	32.84
<b>3</b>	No such problem	495	67.16	100.00
	Total	737	100.00	

<b>How do you rate the trust among the group members overall?</b>				
<b>Variable code</b>	<b>Response</b>	<b>Freq.</b>	<b>Percent</b>	<b>Cum.</b>
<b>1</b>	Very high	402	54.25	54.25
<b>2</b>	Quite high	306	41.30	95.55
<b>3</b>	Ok	18	2.43	97.98
<b>4</b>	Not so good	12	1.62	99.60
<b>5</b>	Very poor	3	0.40	100.00
	Total	741	100.00	

<b>How do you rate the performance of your group?</b>				
<b>Variable code</b>	<b>Response</b>	<b>Freq.</b>	<b>Percent</b>	<b>Cum.</b>
<b>1</b>	Very good	259	34.95	34.95
<b>2</b>	Good	287	38.73	73.68
<b>3</b>	Average	138	18.62	92.31
<b>4</b>	Below average	40	5.4	97.71
<b>5</b>	Poor performance	17	2.29	100.00
	Total	741	100.00	

<b>How is the group rated by the Youth Association?</b>				
<b>Variable code</b>	<b>Response</b>	<b>Freq.</b>	<b>Percent</b>	<b>Cum.</b>
<b>1</b>	Very good	83	11.22	11.22
<b>2</b>	Good	307	41.49	52.7
<b>3</b>	Average	295	39.86	92.57
<b>4</b>	Below average	37	5.00	97.57
<b>5</b>	Poor performance	18	2.43	100.00
	Total	740	100.00	

Source: Own census data.

Table 4. Income per member from youth group activity by type of activity in 2015.

Main group activities	Mean income	St. Error	N
Animal rearing	1362.3	389.7	139
Beekeeping	295.3	36.9	157
Forest	68.1	20.1	42
Irrigation/Horticulture	945.7	204.3	95
Mining	1696.1	195.4	292
Other	7363.2	3614.6	9
Total	1212.5	122.8	734

Source: Own census data. Income in Ethiopian Birr

Table 5. Summary statistics for control variables

Variable	Obs	Mean	Std. Dev.	Min	Max
Establishment year & month	742	2014.4	1.584	2003.8	2016.2
Initial member number	742	19.542	16.168	2.0	193
Female share at start of group	742	0.344	0.204	0.0	1.0
Gender of group leader, 1=Female	740	0.112	0.316	0.0	1.0
Distance to road, km	734	2.411	2.653	0.0	30.0
Distance to market, km	735	8.500	5.837	0.1	36.0
Distance to home, min. km	735	1.453	1.369	0.0	12.0
Input access problems, dummy	742	0.662	0.473	0.0	1.0
Area allocated per person in group, ha	737	0.190	0.235	0.0	2.0
Number of returning migrants	742	1.124	3.770	0.0	70.0
Self-selection of group members, dummy	742	0.805	0.397	0.0	1.0
Change in key group positions, dummy	742	0.272	0.445	0.0	1.0

Source: Own census data.

Table 6. Variables used as indicators for Ostrom's Design Principles in regression models

Variable	Obs	Mean	Std. Dev.	Min	Max
DP1: Encroachment control system in place, dummy	742	0.941	0.236	0	1
DP2: Bylaw regulating sharing arrangements, dummy	742	0.973	0.162	0	1
DP3: Bylaw regulating frequency of meetings, dummy	742	0.949	0.221	0	1
DP3b: All members involved in decisions, dummy	742	0.708	0.455	0	1
DP4: Number of bylaws regulating management	741	3.497	1.044	0	4
DP5: Number of bylaws stipulating graduated sanctions	742	2.741	1.405	0	4
DP6: Satisfactory conflict resolution system, dummy	742	0.970	0.170	0	1

Source: Own census data.

Table 7. Parsimonious models for DPs versus performance indicators

	<b>Member Stay share</b>	<b>Poor coop affects performance</b>	<b>Trust</b>	<b>Own rating</b>	<b>Youth Association Rating</b>	<b>Group income per member</b>
DP1: Encroachment control system in place	0.328 <sup>c</sup>	-0.303	-0.703 <sup>a</sup>	-0.752 <sup>a</sup>	-0.766 <sup>b</sup>	5.013 <sup>a</sup>
DP2: Bylaw regulating sharing arrangements	0.415	0.330	-0.186	-0.080	-0.122	-0.480
DP3: Bylaw regulating frequency of meetings	0.133	0.031	0.236	-0.449 <sup>d</sup>	-0.545 <sup>c</sup>	1.946
DP3b: All members involved in decisions	-0.072	-1.020 <sup>a</sup>	-0.443 <sup>a</sup>	0.004	0.326 <sup>a</sup>	0.398
DP4: Number of bylaws regulating management	-0.080	-0.011	-0.095	0.046	0.029	0.334
DP5: Number of graduated sanctions	0.109 <sup>b</sup>	-0.096 <sup>c</sup>	-0.024	-0.001	-0.075 <sup>c</sup>	-0.425 <sup>c</sup>
DP6: Satisfactory conflict resolution system	0.162	0.993 <sup>a</sup>	-0.651 <sup>c</sup>	-0.427	-0.699 <sup>c</sup>	1.477
Constant	0.232					-5.884 <sup>c</sup>
Cut1 constant		-0.930 <sup>c</sup>	-1.848 <sup>a</sup>	-1.861 <sup>a</sup>	-3.172 <sup>a</sup>	
Cut2 constant		-0.500	-0.176	-0.829	-1.853 <sup>a</sup>	
Cut3 constant			0.190	-0.011	-0.389	
Cut4 constant			0.861 <sup>d</sup>	0.624	0.230	
Sigma constant						5.629 <sup>a</sup>
Wald chi2	19.639	89.559	54.093	23.213	49.572	
Log likelihood						-1554.391
Prob > chi2	0.006	0.000	0.000	0.002	0.000	0.001
Number of observations	741	736	740	740	739	733

Source: Own census data. Significance levels: d < 0.10, c < 0.05, b < 0.01, a < 0.001. Fractional probit model with robust standard errors is used for the member stay model. Censored tobit with robust standard errors is used in the income per member model. Ordered probit models with robust standard errors are used in the remaining models.

Table 8. Ordered probit models for group cooperation, group trust, own performance rating and rating by the Youth Association

	Poor cooperation affects performance	Trust	Own rating	Youth Association Rating
DP1: Encroachment control system in place	-0.163	-0.812 <sup>a</sup>	-0.772 <sup>a</sup>	-0.805 <sup>a</sup>
DP2: Bylaw regulating sharing arrangements	0.375	-0.433	-0.072	-0.346
DP3: Bylaw regulating frequency of meetings	0.405	-0.035	-0.466 <sup>d</sup>	-0.564 <sup>c</sup>
DP3b: All members involved in decisions	-1.252 <sup>a</sup>	-0.386 <sup>a</sup>	-0.022	0.284 <sup>b</sup>
DP4: Number of bylaws regulating management	-0.063	-0.005	0.068	0.090
DP5: Number of graduated sanctions	-0.122 <sup>c</sup>	-0.068	-0.024	-0.121 <sup>b</sup>
DP6: Satisfactory conflict resolution system	0.770 <sup>c</sup>	-0.404	0.119	-0.542 <sup>c</sup>
Establishment year & month	0.104 <sup>b</sup>	0.053	-0.063 <sup>c</sup>	-0.013
Initial member number	-0.008 <sup>c</sup>	-0.004	-0.003	-0.001
Female share in group at start	0.314	-0.347	-0.339	0.219
Gender of group leader, 1=Female	0.485 <sup>b</sup>	0.013	0.013	-0.153
Distance to road, km	-0.024	0.007	-0.015	-0.002
Distance to market, km	-0.015	0.000	0.011	0.011
Distance to home, min. km	0.055	-0.002	0.019	0.038
Input access problems, dummy	-0.511 <sup>a</sup>	-0.153	0.117	0.042
Baseline: No conflicts	0.000	0.000	0.000	0.000
Serious conflict in group, dummy	-0.499 <sup>b</sup>	0.472 <sup>b</sup>	0.538 <sup>a</sup>	0.111
Less serious conflict in group, dummy	-0.434 <sup>b</sup>	0.615 <sup>a</sup>	0.444 <sup>a</sup>	-0.014
Area allocated per person in group	0.491 <sup>d</sup>	-0.185	-0.390 <sup>d</sup>	-0.439 <sup>d</sup>
Number of returning migrants	0.027	-0.024	-0.013	-0.013
Change in key group positions, dummy	-0.182	0.261 <sup>c</sup>	-0.158	-0.157
Self-selection of group members, dummy	0.249	-0.535 <sup>a</sup>	-0.075	0.274 <sup>c</sup>
District dummies: Base=Raya Azebo	0.000	0.000	0.000	0.000
Degua Tembien	0.159	-0.103	-0.178	0.225
Seharti Samre	0.335 <sup>d</sup>	0.480 <sup>b</sup>	-0.208	0.539 <sup>a</sup>
Kilite Awlalo	-0.062	0.053	-0.475 <sup>a</sup>	-0.345 <sup>c</sup>
Adwa	0.501 <sup>b</sup>	0.293 <sup>d</sup>	-0.096	0.398 <sup>b</sup>
Activity dummies: Base=Animal rearing	0.000	0.000	0.000	0.000
Beekeeping	0.059	-0.122	0.103	0.149
Forest	-0.198	-0.246	0.025	0.350 <sup>d</sup>
Irrigation/Horticulture	0.218	-0.063	-0.527 <sup>a</sup>	-0.304 <sup>c</sup>
Mining	0.132	-0.213	-0.197	-0.099
Other	0.941	-1.447 <sup>d</sup>	-0.905	-0.005
Cut 1 Constant	207.546 <sup>b</sup>	104.046	-128.856 <sup>c</sup>	-28.367
Cut 2 Constant	208.034 <sup>b</sup>	105.863	-127.760 <sup>c</sup>	-26.939
Cut 3 Constant		106.225	-126.907 <sup>c</sup>	-25.398
Cut 4 Constant		106.896	-126.257 <sup>c</sup>	-24.765
Wald chi2	194.619	134.823	107.778	152.411
Prob > chi2	0.000	0.000	0.000	0.000
Number of obs.	722	725	726	725

Source: Own census data. Dependent variable categorizations: Group cooperation problem: 1=Yes, very much, 2=To some extent, 3=No cooperation problem, Trust: 1=Very high, 2=Quite high, 3=ok, 4=Not so good, 5=Very poor, Own performance rating and Youth Association rating: 1=Very good, 2=Good, 3=Average, 4=Below average, 5=Poor performance. Significance levels: d < 0.10, c < 0.05, b < 0.01, a < 0.001.

Table 9. Fractional probit model for member stay share and Tobit models for log of individual income per current member in 2015 from group activity

	Member stay share	Logindinc1	Logindinc2	Logindinc3
DP1: Encroachment control system in place	0.296	5.548 <sup>a</sup>	5.566 <sup>a</sup>	4.999 <sup>a</sup>
DP2: Bylaw regulating sharing arrangements	0.217	-1.781	-1.791	-1.913
DP3: Bylaw regulating frequency of meetings	0.189	0.931	1.150	0.810
DP3b: All members involved in decisions	-0.013	0.459	0.285	0.152
DP4: Number of bylaws regulating management	-0.047	0.364	0.262	0.350
DP5: Number of graduated sanctions	0.086 <sup>c</sup>	-0.385 <sup>c</sup>	-0.315 <sup>d</sup>	-0.295 <sup>d</sup>
DP6: Satisfactory conflict resolution system	0.102	0.934	1.054	1.457
Establishment year & month	0.097 <sup>a</sup>	-0.893 <sup>a</sup>	-0.836 <sup>a</sup>	-0.655 <sup>a</sup>
Initial member number	0.000	-0.004	-0.019	-0.023
Female share at start of group	0.032	-2.330 <sup>c</sup>	-2.484 <sup>c</sup>	-2.792 <sup>c</sup>
Distance to road, km	-0.156	-0.013	-0.017	0.021
Distance to market, km	0.018	-0.013	-0.012	-0.031
Distance to home, min. km	0.012 <sup>d</sup>	-0.287 <sup>d</sup>	-0.260	-0.262
Input access problems, dummy	-0.027	-1.171 <sup>c</sup>	-1.122 <sup>c</sup>	-1.339 <sup>b</sup>
Area allocated per person in group	0.057	1.919 <sup>d</sup>	2.593 <sup>c</sup>	1.985 <sup>d</sup>
Number of returning migrants	0.008	0.042	0.063	0.055
District dummies: Base=Raya Azebo				
Degua Tembien	0.072	2.287 <sup>b</sup>	2.070 <sup>c</sup>	1.642 <sup>c</sup>
Seharti Samre	0.501 <sup>a</sup>	0.594	0.823	0.841
Kilite Awlalo	-0.058	1.245 <sup>d</sup>	1.327 <sup>d</sup>	1.725 <sup>c</sup>
Adwa	0.582 <sup>a</sup>	0.278	0.275	0.139
Activity dummies: Base=Animal rearing				
Beekeeping	-0.032	-2.543 <sup>a</sup>	-2.501 <sup>a</sup>	-2.543 <sup>a</sup>
Forest	-0.017	-5.220 <sup>a</sup>	-4.986 <sup>a</sup>	-4.834 <sup>a</sup>
Irrigation/Horticulture	0.116	-0.893	-0.525	-0.388
Mining	-0.130	0.035	-0.037	-0.015
Other	-0.200	0.422	0.206	0.174
Number of dropped out members			0.147 <sup>a</sup>	0.123 <sup>a</sup>
Gender of group leader, 1=Female			0.572	0.828
Self-selection of group members	-0.143			
Baseline: No conflicts				
Serious conflict in group, dummy	-0.316 <sup>c</sup>			1.039 <sup>d</sup>
Less serious conflict in group, dummy	-0.108			2.025 <sup>a</sup>
Change in key group positions, dummy	-0.356 <sup>a</sup>			2.187 <sup>a</sup>
Constant	-195.891 <sup>a</sup>	1797.448 <sup>a</sup>	1681.809 <sup>a</sup>	1317.806 <sup>a</sup>
Sigma constant		5.197 <sup>a</sup>	5.141 <sup>a</sup>	4.986 <sup>a</sup>
Log likelihood		-1490.106	-1477.733	-1458.721
Wald chi2	114.140			
Prob. > chi2	0.000	0.000	0.000	0.000
Number of obs.	726	721	719	719
Number of left censored obs.		315	315	315

Source: Own census data. Dependent variable: Log (Income per current group member (EB) in 2015+1). The table shows marginal effects. Significance levels: d < 0.10, c < 0.05, b < 0.01, a < 0.001.

## FIGURES

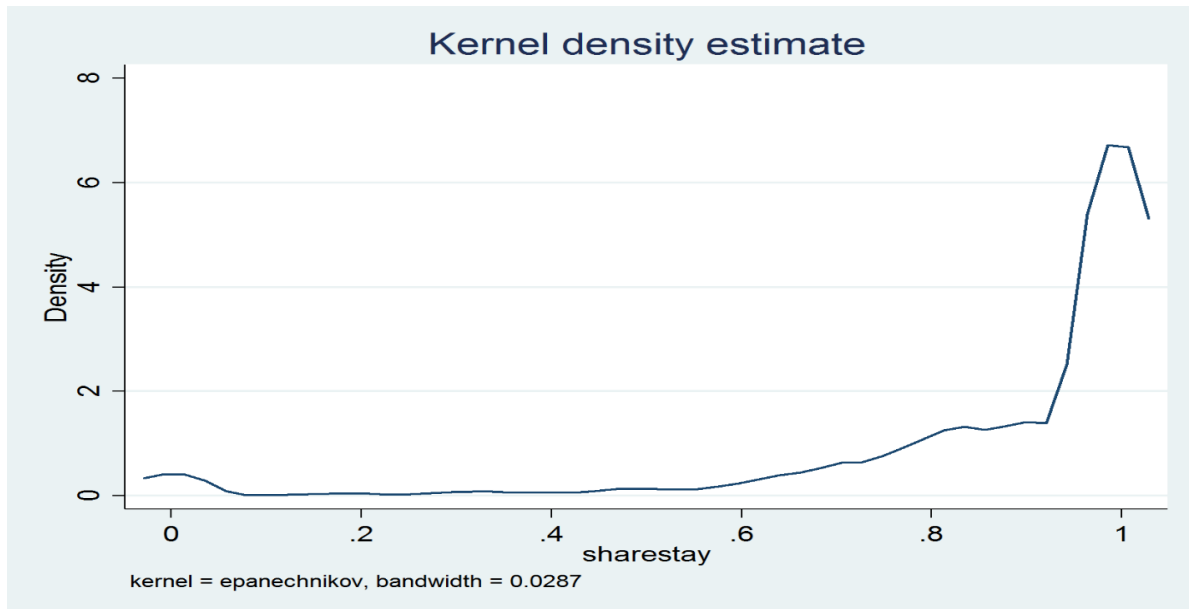


Figure 1. Kernel density distribution for the share of initial group members remaining in 2016.





## APPENDICES

### Appendix 1A: Details on adherence to Ostrom's DPs

#### Ostrom's DP 1: Clearly defined borders

In Table A 1 we assess whether the land area that has been allocated to youth groups is clearly demarcated. The groups are grouped by the main activity they have on their land to assess whether there are systematic differences between these.

Table A 1. Assessment of Ostrom's Design Principle 1: Clear border demarcation, by type of activity

		Animal rearing	Bee keeping	Forest	Irrigation/ Horticulture	Mining	Other	Total
Very clearly demarcated and fenced	Obs.	40.0	23.0	4.0	38.0	2.0	2.0	109.0
	%	29.2	14.5	9.5	39.6	0.7	20.0	14.8
Clearly demarcated but not fenced	Obs.	70.0	110.0	29.0	46.0	206.0	0.0	461.0
	%	51.1	69.2	69.1	47.9	69.8	0.0	62.4
Partly well demarcated	Obs.	10.0	10.0	4.0	2.0	2.0	0.0	28.0
	%	7.3	6.3	9.5	2.1	0.7	0.0	3.8
No clear borders for part of the area	Obs.	11.0	16.0	5.0	10.0	85.0	1.0	128
	%	8.0	10.1	11.9	10.4	28.8	10.0	17.3
Does not apply	Obs.	6.0	0.0	0.0	0.0	0.0	7.0	13.0
	%	4.4	0.0	0.0	0.0	0.0	70.0	1.8
Total	Obs.	137.0	159.0	42.0	96.0	295.0	10.0	739.0
	%	100.0	100.0	1000.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between activities: Pearson  $\chi^2(20) = 454.14$ ,  $Pr < 0.0001$ .

Table A 2. Is there traffic by outsiders going through the area allocated to the youth group? By district

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
Yes, a path/road goes through	Obs.	57.0	3.0	11.0	43.0	10.0	124.0
	%	28.8	4.1	10.2	26.7	5.1	16.8
It is common by outsiders to walk through the area	Obs.	48.0	6.0	18.0	69.0	11.0	152.0
	%	24.2	8.2	16.7	42.9	5.6	20.6
Livestock of outsiders commonly enter the area	Obs.	18.0	5.0	12.0	13.0	29.0	77.0
	%	9.1	6.9	11.1	8.1	14.7	10.5
Uncommon, but it happens	Obs.	30.0	13.0	18.0	28.0	57.0	146.0
	%	15.2	17.8	16.7	17.4	28.9	19.8
No, it is well protected and no traffic by outsiders	Obs.	42.0	46.0	41.0	7.0	89.0	225.0
	%	21.2	63.0	38.0	4.4	45.2	30.5
Does not apply	Obs.	3.0	0.0	8.0	1.0	1.0	13.0
	%	1.5	0.0	7.4	0.6	0.5	1.8
Total	Obs.	198.0	73.0	108.0	161.0	197.0	737.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(20) = 243.76$ ,  $Pr < 0.0001$ .

Table A 3. Is there traffic by outsiders going through the area allocated to the youth group? By main activity type

		Animal rearing	Beekeeping	Forest	Irrigation/ Horticulture	Mining	Other	Total
Yes, a path/road goes through	Obs.	6.0	5.0	1.0	4.0	107.0	1.0	124.0
	%	4.4	3.2	2.4	4.2	36.4	10.0	16.8
It is common by outsiders to walk through the area	Obs.	14.0	8.0	2.0	5.0	123.0	0.0	152.0
	%	10.2	5.1	4.8	5.2	41.8	0.0	20.6
Livestock of outsiders commonly enter the area	Obs.	14.0	23.0	7.0	7.0	26.0	0.0	77.0
	%	10.2	14.6	16.7	7.3	8.8	0.0	10.5
Uncommon, but it happens	Obs.	31.0	44.0	18.0	21.0	32.0	0.0	146.0
	%	22.6	27.9	42.9	21.9	10.9	0.0	19.8
No, it is well protected and no traffic by outsiders	Obs.	66.0	78.0	14.0	59.0	6.0	2.0	225.0
	%	48.2	49.4	33.3	61.5	2.0	20.0	30.5
Does not apply	Obs.	6.0	0.0	0.0	0.0	0.0	7.0	13.0
	%	4.4	0.0	0.0	0.0	0.0	70.0	1.8
Total	Obs.	137.0	158.0	42.0	96.0	294.0	10.0	737.0
	%	100.0	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between activities. Pearson  $\chi^2(25) = 678.33$ ,  $Pr < 0.0001$ .

Table A 4. Is the group experiencing any illegal harvesting by outsiders in the allocated land area?

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
It is frequent (>1 per week)	Obs.	6.0	1.0	1.0	0.0	0.0	8.0
	%	3.1	1.4	0.9	0.0	0.0	1.1
It happens now and then (>1 per month)	Obs.	11.0	0.0	6.0	4.0	12.0	33.0
	%	5.6	0.0	5.6	2.5	6.1	4.5
It happens rarely (<1 per month)	Obs.	8.0	5.0	4.0	1.0	26.0	44.0
	%	4.1	6.9	3.7	0.6	13.1	6.0
It happens very rarely (<1 per year)	Obs.	21.0	16.0	9.0	14.0	49.0	109.0
	%	10.7	21.9	8.3	8.8	24.8	14.8
Has never happened since start of the group/area was allocated	Obs.	150.0	51.0	88.0	141.0	111.0	541.0
	%	76.5	69.9	81.5	88.1	56.1	73.6
Total	Obs.	196.0	73.0	108.0	160.0	198.0	735.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(16) = 83.42$ ,  $Pr < 0.0001$ .

Table A 5. Frequency of illegal harvesting vs type of activity

		Animal rearing	Bee- keeping	Forest	Irrigation/ Horticulture	Mining	Other	Total
It is frequent (>1 per week)	Obs.	3.0	1.0	0.0	1.0	3.0	0.0	8.0
	%	2.2	0.6	0.0	1.0	1.0	0.0	1.1
It happens now and then (>1 per month)	Obs.	6.0	5.0	3.0	6.0	13.0	0.0	33.0
	%	4.4	3.1	7.1	6.3	4.4	0.0	4.5
It happens rarely (<1 per month)	Obs.	13.0	15.0	8.0	6.0	1.0	1.0	44.0
	%	9.6	9.4	19.1	6.3	0.3	12.5	6.0
It happens very rarely (<1 per year)	Obs.	24.0	36.0	10.0	17.0	22.0	0.0	109.0
	%	17.7	22.6	23.8	17.7	7.5	0.0	14.8
Has never happened since start of the group/area was allocated	Obs.	90.0	102.0	21.0	66.0	255.0	7.0	541.0
	%	66.2	64.2	50.0	68.8	86.7	87.5	73.6
Total	Obs.	136.0	159.0	42.0	96.0	294.0	8.0	735.0
	%	100.0	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between activities: Pearson  $\chi^2(20) = 74.52$ ,  $Pr < 0.0001$ .

We see from Tables A4 and A5 that less than 6% of the youth groups experience illegal harvesting on their land more frequently than monthly and only 1.1% experience it more frequently than weekly. This shows that illegal harvesting is not a big problem. Table 13 shows the extent of guarding that is used by the youth groups to protect their area. Most youth groups have a guarding system and we can conclude that the resource base of the youth is well protected from extraction by outsiders.

Table A 6. Frequency of illegal harvesting versus guarding of the land against outsiders (related to Ostrom's DP 1: Clear demarcation against outsider intrusion)

Frequency of illegal harvesting by outsiders in the allocated area		Continuously guarding by rotating responsibility	Guarding during daytime	Hired a guard to protect the area	No guard is considered necessary	Total
It is frequent (>1 per week)	Obs.	6.0	1.0	0.0	1.0	8.0
	%	1.7	1.4	0.0	0.6	1.1
It happens now and then (>1 per month)	Obs.	22.0	3.0	3.0	5.0	33.0
	%	6.2	4.2	2.0	3.2	4.5
It happens rarely (<1 per month)	Obs.	15.0	6.0	19.0	4.0	44.0
	%	4.2	8.3	12.8	2.6	6.0
It happens very rarely (<1 per year)	Obs.	56.0	16.0	33.0	4.0	109.0
	%	15.7	22.2	22.2	2.6	14.8
Has never happened since start of the group/area was allocated	Obs.	258.0	46.0	94.0	143.0	541
	%	72.3	63.9	63.1	91.1	73.6
Total	Obs.	357.0	72.0	149.0	157.0	735.0
	%	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson chi2(12) = 59.00, Pr < 0.0001.

Table A 7. Is the current system for controlling encroachment functioning satisfactorily? (Ostrom's DP 1/5?)

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No	Obs.	25.0	5.0	9.0	2.0	3.0	44.0
	%	12.6	6.9	8.3	1.2	1.5	6.0
Yes	Obs.	170.0	68.0	99.0	158.0	194.0	689.0
	%	85.9	93.1	90.8	98.1	98.0	93.2
Some modification is needed	Obs.	3.0	0.0	1.0	1.0	1.0	6.0
	%	1.52	0.0	0.92	0.6	0.5	0.8
Total	Obs.	198.0	73.0	109.0	161.0	198.0	739.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson chi2(8) = 32.66, Pr < 0.0001.

From this we conclude that Ostrom's DP 1 (Clearly demarcated and protected borders for the resource and clearly defined group with rights) is satisfied for 93% of the groups.

### Ostrom's DP 2: Sharing of benefits and costs/congruence between appropriation rules and provision rules

Table A 8 shows that 97.6% of the groups have a bylaw that regulates the sharing of responsibilities and incomes from the group activities.

Table A 8. Is the sharing of work and responsibilities in the group and the sharing of income regulated by the bylaw of the group?

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No	Obs.	14.0	0.0	0.0	3.0	1.0	18.0
	%	7.0	0.0	0.0	1.9	0.5	2.4
Yes	Obs.	185.0	73.0	109.0	158.0	197.0	722.0
	%	<b>93.0</b>	<b>100.0</b>	<b>100.0</b>	<b>98.1</b>	<b>99.5</b>	<b>97.6</b>
Total	Obs.	199.0	73.0	109.0	161.0	198.0	740.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data.

Table A 9. How is the work required on the allocated land shared among the youth group members? (Ostrom's DP 2)

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
Equal sharing for all	Obs.	108.0	60.0	86.0	106.0	151.0	511.0
	%	54.0	82.2	78.9	65.8	76.3	69.0
Different requirement for males and females	Obs.	85.0	13.0	17.0	54.0	47.0	216.0
	%	42.5	17.8	15.6	33.5	23.7	29.2
Sharing modified to ability of each member	Obs.	3.0	0.0	0.0	1.0	0.0	4.0
	%	1.5	0.0	0.0	0.6	0.0	0.5
Sharing based on the individual motivation & other activities	Obs.	3.0	0.0	6.0	0.0	0.0	9.0
	%	1.5	0.0	5.5	0.0	0.0	1.2
Other, specify	Obs.	1.0	0.0	0.0	0.0	0.0	1.0
	%	0.5	0.0	0.0	0.0	0.0	0.1
Total	Obs.	200.0	73.0	109.0	161.0	198.0	741.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(16) = 67.13$ ,  $Pr < 0.0001$ .

Table A 10. How is income from the group activities shared among group members? (Ostrom's DP 2).

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
Equally shared by all	Obs.	198.0	73.0	102.0	159.0	198.0	730.0
	%	99.0	100.0	93.6	99.4	100.0	98.7
Shares depend on effort and gender	Obs.	2.0	0.0	7.0	1.0	0.0	9.0
	%	0.5	0.0	6.4	0.6	0.0	1.2
Total	Obs.	200.0	73.0	109.0	160.0	198.0	740.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(8) = 31.93$ ,  $Pr < 0.0001$ .

We see from Tables A9 and A10 that equal sharing of income is the rule for 98.7% of the youth groups. In Table 18 we see that the responsibilities are shared equally in 56.7% of the groups only as female members are allowed to do less of the heavy body work than males but they still get an equal share of the benefits.

**Table A 11. Is there a gender difference in the sharing of responsibilities and benefits in the group? (Ostrom's DP 2).**

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No, all are equally treated	Obs.	114.0	34.0	61.0	61.0	117.0	387.0
	%	58.5	46.6	69.3	45.9	60.3	56.7
Females do less of the heavy work but get equal benefit	Obs.	79.0	39.0	24.0	72.0	77.0	291.0
	%	40.5	53.4	27.3	54.1	39.7	42.6
Females do less of the heavy work and get less of the benefit	Obs.	0.0	0.0	3.0	0.0	0.0	3.0
	%	0.0	0.0	3.4	0.0	0.0	0.4
Other, specify	Obs.	2.0	0.0	0.0	0.0	0.0	2.0
	%	1.0	0.0	0.0	0.0	0.0	0.3
Total	Obs.	195.0	73.0	88.0	133.0	194.0	683.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(12) = 43.99$ ,  $Pr < 0.0001$ .

If we accept that females should be allowed to do less of the heavy work, we can state that 99% of the groups satisfy DP 2.

### **Ostrom's DP 3: Joint decision-making system.**

95.8% of the youth groups stated to have their own written bylaw. Their bylaws also stated the frequency of meetings in these groups that have a bylaw, see Table A 12.

**Table A 12. Groups with bylaw that specified the frequency of meetings, by district (Ostrom's DP 3)**

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
Weekly	Obs.	90.0	23.0	31.0	79.0	13.0	236.0
	%	50.0	31.5	31.3	50.3	6.8	33.7
Biweekly	Obs.	52.0	22.0	28.0	52.0	85.0	239.0
	%	28.9	30.1	28.3	33.1	44.3	34.1
Monthly	Obs.	37.0	28.0	40.0	26.0	90.0	221.0
	%	20.6	38.4	40.4	16.6	46.9	31.5
Other, explain	Obs.	1.0	0.0	0.0	0.0	4.0	5.0
	%	0.6	0.0	0.0	0.0	2.1	0.7
Total	Obs.	180.0	73.0	99.0	157.0	192.0	701.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(12) = 120.73$ ,  $Pr < 0.0001$ .

92.2% of the groups have penalties for non-participation in group meetings. There are actually graduated sanctions against non-participation as well as late arrival to meetings. And these have been enforced. Monetary sanctions are most common (86% of the sanctions). 43.6% of the groups had members that had been penalized for absence from meetings and 36.9% of the groups had members that had been penalized for late arrival to meetings. It is very clear that group membership implies strong participation obligations. Close to 68% of the groups have meetings at least biweekly.

Table A 13. Who are the most dominant in making decisions in the group and enforcing consensus decisions? (Ostrom’s DP 3)

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
Male group	Obs.	8.0	1.0	1.0	3.0	0.0	13.0
	%	4.0	1.4	0.9	1.9	0.0	1.8
Male chairman	Obs.	4.0	0.0	0.0	1.0	0.0	5.0
	%	2.0	0.0	0.0	0.6	0.0	0.7
Female chairman	Obs.	0.0	0.0	1.0	0.0	0.0	1.0
	%	0.0	0.0	0.9	0.0	0.0	0.14
Elected group (5 officials)	Obs.	34.0	26.0	23.0	50.0	60.0	193.0
	%	17.2	35.6	21.3	31.1	30.5	26.2
All are equally influential and participate in decision-making	Obs.	152.0	46.0	83.0	107.0	137.0	525.0
	%	76.8	63.0	76.9	66.5	69.5	71.2
Total	Obs.	198.0	73.0	108.0	161.0	197.0	737.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(16) = 38.50$ ,  $Pr < 0.001$ .

When asked about influence in decision-making, about 71% of the group leaders state that all members are equally influential while 26% state that the elected group of five are more influential. Male dominance is not stated to be strong among the group leaders (who mostly are males).

#### Ostrom’ DP 4: Internal monitoring system

We have already in the previous section seen that there is a system with frequent meetings and punishments for non-participation and late arrival. This implies one form of internal monitoring related to decision-making. In addition, we assess whether there is a monitoring system for not coming to the work activities of the group and for late coming to such group work activities (Tables A14 and A17).

Table A 14. Does the group have a bylaw stipulating penalties for not coming to work activities of the group?

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No	Obs.	21	2	14	7	12	56
	%	10.5	2.7	12.8	4.4	6.1	7.6
Yes	Obs.	180	71	95	154	186	686
	%	89.6	97.3	87.2	95.6	93.9	92.4
Total	Obs.	201	73	109	161	198	742
	%	100	100	100	100	100	100

Source: Own census data. Test for significant difference between districts: Pearson chi2(4) = 12.21, Pr < 0.016.

Table A 15. Have any group members been punished for not coming to group work activities?

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No	Obs.	146.0	38.0	84.0	141.0	139.0	548.0
	%	72.6	52.1	77.1	87.6	70.2	73.9
Yes	Obs.	55.0	35.0	25.0	20.0	59.0	194.0
	%	27.4	47.9	22.9	12.4	29.8	26.1
If yes, how many punished?	%	4.4	4.9	3.8	5.1	3.8	4.3
Total	Obs.	201.0	73.0	109.0	161.0	198.0	742.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson chi2(4) = 35.77, Pr < 0.0001.

Table A 14 shows that 92.6% of the groups have bylaw stipulating penalties for not coming to group work activities. Table A 15 shows that 26.1% of the groups have members that have been punished for not coming to group work activities.

Table A 16. Does group have bylaw for penalties for late coming to group work activities?

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No	No	33.0	9.0	38.0	37.0	32.0	149.0
	%	16.4	12.3	34.9	23.0	16.2	20.1
Yes	No	168.0	64.0	71.0	124.0	166.0	593.0
	%	83.6	87.7	65.1	77.0	83.8	79.9
Total	No	201.0	73.0	109.0	161.0	198.0	742.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson chi2(4) = 21.99, Pr < 0.0001.

Table A 16 shows that 79.9% of the groups have bylaws stipulating penalties for late coming to group work activities and Table A 17 shows that 21.7% of the youth groups have punished some members for late arrival to group work activities.



Table A 17. Have any group members been punished for late arrival to group work activities?

		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
No	Obs.	148.0	44.0	91.0	141.0	157.0	581.0
	%	73.6	60.3	83.5	87.6	79.3	78.3
Yes	Obs.	53.0	29.0	18.0	20.0	41.0	161.0
	%	26.4	39.7	16.5	12.4	20.7	21.7
If yes, how many punished?	%	4.4	5.5	3.1	3.3	5.3	4.6
Total	Obs.	201.0	73.0	109.0	161.0	198.0	742.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(4) = 26.53$ ,  $Pr < 0.0001$ .

Finally, we aggregate the extent of use of the four types of sanctions (absence from and late arrival to meetings and to group work activities) by adding four dummy variables for whether each group has used each of the four types of sanctions. The distribution of aggregate use of the sanctions is presented in Table 25, by district.

Table A 18. To what extent have groups penalized their group members by number of types of violations, by district.

Number of types if violations	Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
0 Obs.	86.0	17.0	57.0	98.0	72.0	330.0
%	42.8	23.3	52.3	60.9	36.4	44.5
1 Obs.	33.0	12.0	16.0	22.0	41.0	124.0
%	16.4	16.4	14.7	13.7	20.7	16.7
2 Obs.	35.0	12.0	16.0	21.0	38.0	122.0
%	17.4	16.4	14.7	13.0	19.2	16.4
3 Obs.	27.0	14.0	14.0	15.0	24.0	94.0
%	13.4	19.2	12.8	9.3	12.1	12.7
4 Obs.	20.0	18.0	6.0	5.0	23.0	72.0
%	10.0	24.7	5.5	3.1	11.6	9.7
Total Obs.	201.0	73.0	109.0	161.0	198.0	742.0
%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(16) = 57.88$ ,  $Pr < 0.0001$ .

Table A 18 shows that 44.5% of the groups have used none of the sanctions, 16.7% have used one type of sanctions, 16.4% have used two types of sanctions, 12.7% three types, and 9.7% have used all four types of sanctions. This does not mean that each of the sanctions are graduated, however, which is the focus of the next of Ostrom's DPs. It shows that monitoring is practiced and punishment for violation of bylaws is implemented quite widely within the groups. This probably implies that the bylaws are very important for compliance with the group bylaws.

### Ostrom's DP 5: Graduated sanctions

We have assessed the existence of bylaws within groups for not coming to and late arrival to group meetings and to joint group work activities and the extent to which there are specified graduated sanctions as part of the bylaws for non-compliance with these. We found that monetary and non-monetary sanctions were commonly used by groups that have bylaws related to participation in and late arrival to group meetings and work activities. The non-monetary sanctions varied from simple warnings, to “last warning”, dismissal from the group, and having to work extra for the group as punishment. The monetary penalties were in most cases increasing with the number of violations but were in fewer cases the same amount regardless whether the violation was the first, second or third time. Some had a mixture of non-monetary and monetary sanctions. For example, there could be only a warning first time but then a monetary sanction the second and third times. Another common practice was to give a monetary sanction the first two times and then dismissal the third time. There were also mixed penalties such as combinations of monetary and additional work obligations or a monetary sanction combined with last warning. There were also a lot of variation in the monetary amounts that had to be paid across groups and the variation from first to second and third violation by the same person.

Table A 19 gives an overview of the presence of bylaws for the four types of violations, and whether there are graduated sanctions in place related to these bylaws.

**Table A 19. The existence of bylaws and graduated sanctions for violations of the bylaws**

Type of behavior	Bylaw specifying penalty for behavior, % of all groups	Graduated sanctions, % of all groups	Graduated sanctions, % of those with bylaw
Not showing up for group meetings	92.3	81.5	88.3
Late coming to group meetings	84.9	62.4	73.5
Not showing up for group joint work activities	92.5	72.0	77.8
Late coming to group joint work activities	79.9	58.2	72.8

Source: Own census data.

Table A 19 shows that it is the rule rather than the exception to have bylaws with penalties for violations (80-93%), while 51-82% of all groups have graduated sanctions for the four types of violations, giving 72-88% of the bylaws with sanctions applying graduated sanctions.

Table A 20. Number of types of graduated sanctions related to participation in group meetings and group work activities, by district

Number of types of graduated sanctions		Raya Azebo	Degua Tembien	Seharti Samre	Kilite Awlalo	Adwa	Total
0	Obs.	35.0	4.0	22.0	17.0	8.0	86.0
	%	17.4	5.5	20.2	10.6	4.0	11.6
1	Obs.	23.0	8.0	6.0	18.0	14.0	69.0
	%	11.4	11.0	5.5	11.2	7.1	9.3
2	Obs.	37.0	11.0	25.0	24.0	32.0	129.0
	%	18.4	15.1	22.9	14.9	16.2	17.4
3	Obs.	17.0	18.0	16.0	30.0	44.0	125.0
	%	8.5	24.7	14.7	18.6	22.2	16.9
4	Obs.	89.0	32.0	40.0	72.0	100.0	333.0
	%	44.3	43.8	36.7	44.7	50.5	44.9
Total	Obs.	201.0	73.0	109.0	161.0	198.0	742.0
	%	100.0	100.0	100.0	100.0	100.0	100.0

Source: Own census data. Test for significant difference between districts: Pearson  $\chi^2(16) = 50.75$ ,  $Pr < 0.0001$ .

We also assessed the extent to which there is variation in existence of such bylaws and graduated sanctions across the five districts. We created a sum for the four dummies for the graduated sanctions to assess the aggregate distribution of the four types across groups and districts.

We can conclude that graduated sanctions are considered an important tool for ensuring compliance with the group bylaws as 88.4% of the groups have at least one type of graduated sanction in relation to participation in group meetings and group work activities.

### **Ostrom's DP 6: Conflict resolution system**

Table A 21 shows that about 25% of the youth groups have experienced at least one dispute and about 12% have experienced a serious dispute. Disputes between the group and some outsiders were more likely to be of the serious type than disputes within the group.

Table A 21. Seriousness of dispute versus who were involved in the dispute

		The group versus some outsiders	Some group members versus outsiders	Internal dispute within the group	No response	Total
No disputes	Obs.	0.0	0.0	0.0	554.0	554.0
	%	0.0	0.0	0.0	99.6	74.7
Some serious disputes	Obs.	41.0	2.0	47.0	0.0	90.0
	%	64.1	50.0	39.8	0.0	12.1
Some less serious disputes	Obs.	23.0	2.0	71.0	2.0	98.0
	%	35.9	50.0	60.2	0.4	13.2
Total	Obs.	64.0	4.0	118.0	556.0	742.0
	%	100.0	100.0	100.0	100.0	100.0

Source: Own census data.

Table A 22 shows that 82.9% of the disputes within the group were resolved within the group itself while only 19.2% of the disputes between the group and outsiders were resolved among the parties themselves. As much as 39.7% of the disputes between the groups and outsiders were still unresolved at the time of the interview while only 3.4% of the within-group disputes were still unresolved.

Table A 22. How were disputes resolved versus who were involved in the dispute

How have the disputes been resolved?		The group versus some outsiders	Some group members versus outsiders	Internal dispute within the group	Total
Solved among the parties themselves	Obs.	12.0	1.0	97.0	110.0
	%	<b>19.1</b>	25.0	<b>82.9</b>	59.8
Resolved with help of local conflict mediators	Obs.	4.0	0.0	0.0	4.0
	%	6.4	0.0	0.0	2.2
Resolved with help from the Land Administration Committee	Obs.	5.0	1.0	1.0	7.0
	%	7.9	25.0	0.9	3.8
Resolved with help from tabia officials	Obs.	11.0	1.0	12.0	24.0
	%	17.5	25.0	10.3	13.0
Resolved with help from woreda officials	Obs.	6.0	1.0	3.0	10.0
	%	9.5	25.0	2.6	5.4
Unresolved	Obs.	25.0	0.0	4.0	29.0
	%	<b>39.7</b>	0.0	3.4	15.8
Total	Obs.	63.0	4.0	117.0	184.0
	%	100.0	100.0	100.0	100.0

Source: Own census data.

We also see from Table A 23 that there was a high level of satisfaction (96.6% were satisfied) with how within-group disputes had been resolved while 23.4% were not satisfied with how the disputes between the

group and some outsiders had been resolved. We can conclude that local informal conflict resolution works well for within-group disputes and only in few cases have they had to get help from community (tabia) or district (woreda) officials.

**Table A 23. Satisfaction with dispute resolution versus who were involved in the dispute**

Who were involved	Satisfied with how the dispute was resolved			
		No	Yes	Total
The group versus some outsiders	Obs.	15.0	49.0	64.0
	Row %	23.4	76.6	100.0
	Col %	<b>75.0</b>	29.5	34.4
Some group members versus outsiders	Obs.	1.0	3.0	4.0
	Row %	25.0	75.0	100.0
	Col %	5.0	1.8	2.15
Internal dispute within the group	Obs.	4.0	114.0	118.0
	Row %	3.4	<b>96.6</b>	100.0
	Col %	<b>20.0</b>	<b>68.7</b>	63.44
Total	Obs.	20.0	166.0	186.0
	Row %	10.8	<b>89.2</b>	100.0
	Col %	100.0	100.0	100.0

Source: Own census data.

#### **Ostrom’s DP 7: Institutional recognition: Minimum rights to organize**

The youth groups in Tigray have been formed through a formal institutional arrangement as primary cooperatives and therefore fall under the law of cooperatives. The group is as such an official registered unit of business with an exclusive number of members, that is provided a demarcated resource it is responsible for managing in a sustainable way (except for mining where it has a time-limited right to extract the non-renewable resource). The group has to have a business plan, have an officially elected leadership team, can apply for joint loans, and to be audited by the cooperative organization. Still, the groups are given the authority to organize themselves and have their own bylaws. The groups are monitored and provision of loans and legal documents for their land entitlement depends on good performance and compliance with the rules for resource management (taking good care of rehabilitated lands). We therefore conclude that the groups get the minimum rights to organize themselves (Design Principle 7).

#### **Ostrom’s DP 8: Nested enterprises: Common Pool Resource that is part of a larger system**

The allocation of rehabilitated communal lands to youth groups in Tigray is clearly a part of a larger plan for sustainable land management at community, district and regional levels. Parts of the areas allocated to youth groups are area enclosures that the communities at an earlier stage agreed to protect from resource extraction while they also invested in the conservation of the areas by building various forms on soil and

water conservation structures. Some areas have also been planted with trees. Other areas are rehabilitated gully areas. The rehabilitation has thus typically involved labor-intensive investments where labor has been mobilized through compulsory labor provided by community members, through Food-for-work and Cash-for-work activities under the Productive Safety Net Program (PSNP) or other food security and sustainable land management programs.

The community members that have invested a lot of their labor into these communal lands expect also to get some of the benefits from these investments. It is therefore not obvious that they agree that these lands are given to youth groups unless they have youth themselves that are included among the beneficiaries. Therefore, all the youth that have been allocated a rehabilitated area come from the same community as the area is located. There is variation from community to community in terms of how much land is suitable for such distribution and that communities also agree to allocate to youth groups. However, the number of landless youth in each community is growing by the day and community motivation to allocate land to such youth has therefore also increased. The allocation extends the livelihood options for youth who are more likely to remain within the community such that outmigration reduces. Most of the youth being part of such a youth group continue to live with their own family unless they have married and have been able to get a plot to build their own house if they do not stay with their family. The youth allocated such land are landless and will therefore not be the ones taking over the land from their parents (landlessness is one of the criteria for being able to join a youth group).

## Appendix 2A. Additional statistical tests and regressions

### Correlations between DP indicators

Table A 24. Correlation coefficients for the DP variables

	DP1	DP2	DP3	DP3b	DP4	DP5	DP6
DP1: Encroachment control system in place	1						
DP2: Bylaw regulating sharing arrangements	0.3105	1					
DP3: Bylaw regulating frequency of meetings	0.2522	0.3388	1				
DP3b: All members involved in decisions	-0.0738	-0.0157	0.0789	1			
DP4: Number of bylaws regulating management	0.2235	0.3425	0.7085	0.167	1		
DP5: Number of graduated sanctions	0.0765	0.2015	0.4205	0.1707	0.6144	1	
DP6: Satisfactory conflict resolution system	-0.0103	0.0199	0.0314	0.0447	0.0223	-0.0035	1

Source: Own census data.

Table A 25. Correlations between DPs and control variables: Assessment of endogeneity

	ODP1	DP2	DP3	DP3b	DP4	DP5	DP6
Establishment year & month	0.004	0.001	-0.008 <sup>d</sup>	0.018	-0.017	-0.015	-0.001
Initial member number	0.000	0.000 <sup>c</sup>	0.000	0.002 <sup>d</sup>	-0.003	-0.001	0.000
Female share in group at start	0.126 <sup>a</sup>	0.006	0.071 <sup>d</sup>	-0.051	0.551 <sup>b</sup>	0.744 <sup>b</sup>	0.038
Gender of group leader, 1=Female	-0.047	0.011	-0.007	0.046	0.083	-0.060	-0.017
Distance to road, km	0.001	0.004 <sup>c</sup>	-0.001	-0.008	-0.018	-0.032	-0.001
Distance to market, km	-0.001	-0.001	-0.001	-0.006 <sup>d</sup>	0.000	0.003	-0.001
Distance to home, min. km	-0.002	-0.007	0.000	-0.010	0.011	0.085 <sup>c</sup>	0.003
Input access problems, dummy	0.035 <sup>d</sup>	0.002	-0.007	-0.052	-0.073	-0.108	-0.014
Baseline: No conflicts	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Serious conflict in group, dummy	0.009	0.014	0.035 <sup>d</sup>	0.042	0.178 <sup>d</sup>	0.188	-0.215 <sup>a</sup>
Less serious conflict in group, dummy	-0.001	-0.013	0.008	0.103 <sup>c</sup>	-0.118	-0.094	0.008
Area allocated per person in group	-0.018	0.019	0.006	0.136 <sup>d</sup>	0.220	0.114	0.007
Number of returning migrants	0.004 <sup>d</sup>	0.000	0.001	-0.007	0.002	-0.027 <sup>c</sup>	0.001
Change in key group positions, dummy	0.059 <sup>a</sup>	0.019	0.000	0.015	0.023	-0.115	0.014
Self-selection of group members	-0.036 <sup>b</sup>	-0.005	-0.028 <sup>c</sup>	0.400 <sup>a</sup>	-0.075	-0.222 <sup>d</sup>	0.000
District dummies: Base=Raya Azebo	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Degua Tembien	0.037	0.088 <sup>a</sup>	0.070 <sup>b</sup>	-0.032	0.307 <sup>c</sup>	0.207	0.023
Seharti Samre	0.059	0.085 <sup>a</sup>	0.025	0.034	-0.230	-0.160	0.047 <sup>b</sup>
Kilite Awlalo	0.128 <sup>a</sup>	0.047 <sup>d</sup>	0.098 <sup>b</sup>	0.044	0.224 <sup>d</sup>	0.244	0.024
Adwa	0.103 <sup>a</sup>	0.090 <sup>a</sup>	0.037	-0.065	0.125	0.384 <sup>c</sup>	-0.017
Activity dummies: Base=Animal rearing	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Beekeeping	-0.031	0.001	-0.004	-0.007	0.012	0.047	-0.024
Forest	0.014	-0.015	-0.027	-0.031	-0.171	-0.392	-0.007
Irrigation/Horticult	-0.054	0.010	-0.016	-0.022	0.101	-0.047	-0.003
Mining	-0.036	0.050	-0.050	0.007	-0.052	-0.221	-0.013
Other	0.028	0.020	0.015	0.417 <sup>a</sup>	-0.158	0.090	-0.030
Constant	-6.996	-1.035	16.103 <sup>d</sup>	-35.296	38.403	32.979	2.919
F value	1.995	0.826	1.546	5.386	2.137	2.712	1.293
Prob > F	0.004	0.699	0.050	0.000	0.002	0.000	0.162
Number of observations	727	727	727	727	726	727	727
R-squared	0.093	0.060	0.051	0.154	0.057	0.066	0.203

Source: Own census data. OLS models for each DP. The table shows marginal effects. Significance levels: d < 0.10, c < 0.05, b < 0.01, a < 0.001.

### Conflict experience and the DPs

Table A 26 shows the extent of exposure to less serious and more serious disputes among the youth groups. The results from ordered probit models and multinomial logit models for the DPs' relationship with less serious and more serious disputes are presented in Table A 27. Table A 27 demonstrates that the pre-determined DPs to a small extent are associated with the occurrence of less serious or serious disputes. For DP3b (all members involved in decisions) we see a positive correlation (significant at 5% level) with the occurrence of less serious disputes. This could be related to group dynamics. If many members want to influence decisions this could lead to internal disputes. For DP6 (satisfactory conflict resolution system in place) there is a strong negative correlation with serious dispute (significant at 0.1% level in the multinomial logit model while DP was insignificant and with a positive sign in the less serious conflict outcome of the multinomial model). It is possible that exposure to serious conflicts have exposed awareness of limitations of the conflict resolution system such that the causality goes from serious conflict to DP6 which is a perception variable. Many of the serious disputes are related to external agents and could not be handled adequately by the local conflict resolution system. Many of these disputes are still unresolved.

Table A 26. The extent of conflict experiences of youth groups by 2016

<b>Has the group experienced any conflicts since its establishment?</b>				
<b>Variable code</b>	<b>Response</b>	<b>Freq.</b>	<b>Percent</b>	<b>Cum.</b>
<b>0</b>	No conflict	554	74.66	74.66
<b>1</b>	Less serious dispute	98	13.21	87.87
<b>2</b>	Serious dispute	90	12.13	100.00
	Total	742	100.00	

Source: Own census data.

We briefly inspect the control variables in Table A 27. There are significant variations across districts in the extent of less serious and serious disputes but no significant differences between types of main activities of the youth groups. Self-selection of youth group members was associated with lower probability of (serious) disputes. Less serious disputes were also more likely to groups established earlier rather than later. This could be because the aggregate probability of conflicts occurring may increase over time but could also be due to less experience with formation of groups at an early stage of this large-scale social experiment. Serious conflicts were also positively associated with the area allocated per youth. If the value of the land is increasing with the area, there may be more conflicts and competition over a larger land resource.



Table A 27. Ordered probit and Multinomial logit models for factors associated with groups having had serious and less serious disputes

	Ordered probit	Multinomial logit model	
		Less serious dispute	Serious dispute
DP1: Encroachment control system in place	0.114	0.432	-0.062
DP2: Bylaw regulating sharing arrangements	0.106	-0.497	0.785
DP3: Bylaw regulating frequency of meetings	0.477	1.167	1.021
DP3b: All members involved in decisions	0.299 <sup>c</sup>	0.753 <sup>c</sup>	0.307
DP4: Number of bylaws regulating management	0.012	-0.276	0.202
DP5: Number of graduated sanctions	-0.022	-0.038	-0.030
DP6: Satisfactory conflict resolution system	-2.573 <sup>a</sup>	14.818	-4.476 <sup>a</sup>
Establishment year and month	-0.072 <sup>c</sup>	-0.207 <sup>b</sup>	-0.099
Number of initial members in group	0.003	0.002	0.006
Gender youth group leader, female=1 dummy	-0.158	-0.875 <sup>d</sup>	0.010
Distance to road, km	-0.056 <sup>c</sup>	-0.072	-0.128 <sup>d</sup>
Distance to market, km	0.014	0.042 <sup>d</sup>	0.016
Distance to home, min. km	0.017	0.026	0.028
Input access problems, dummy	0.173	0.231	0.343
Share of females in group at start	-0.358	0.084	-1.081
Land area per person allocated to group, ha	0.570 <sup>c</sup>	0.864	1.391 <sup>c</sup>
Number or returning migrants in group	0.002	-0.013	0.001
Self-selection of group members, dummy	-0.324 <sup>c</sup>	-0.125	-0.922 <sup>c</sup>
District dummies: Base=Raya Azebo	0.000	0.000	0.000
Degua Tembien	-0.143	1.726 <sup>b</sup>	-1.559 <sup>c</sup>
Seharti Samre	0.116	1.104 <sup>d</sup>	-0.131
Kilite Awlalo	-0.278	0.553	-1.059 <sup>c</sup>
Adwa	0.295 <sup>d</sup>	2.140 <sup>a</sup>	-0.296
Activity dummies: Base=Animal rearing	0.000	0.000	0.000
Beekeeping	-0.047	0.095	-0.150
Forest	0.013	0.359	-0.304
Irrigation/Horticulture	0.017	0.319	-0.182
Mining	-0.092	0.581	-0.449
Other	-0.171	1.429	-13.377
Constant		397.295	200.320
cut1 constant	-146.913 <sup>c</sup>		
cut2 constant	-146.312 <sup>c</sup>		
Wald chi2	138.883	198.088	
Prob > chi2	0.000	0.000	
Number of observations	726	726	

Source: Own census data. Significance levels: d < 0.10, c < 0.05, b < 0.01, a < 0.001. Coefficients are relative risk ratios in the multinomial logit.

### Appendix 3A. Group size distribution

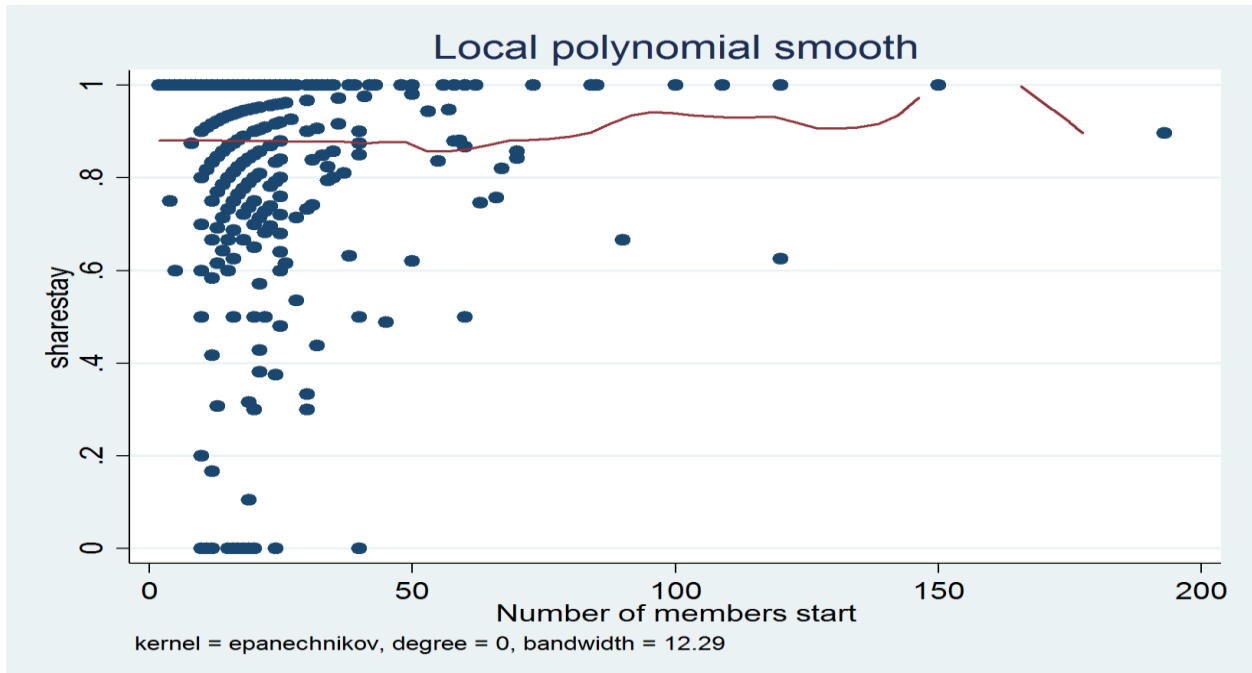


Figure A3. 1. Share of group members who stay in the group in 2016 versus the initial group size with local polynomial smooth (lpoly).

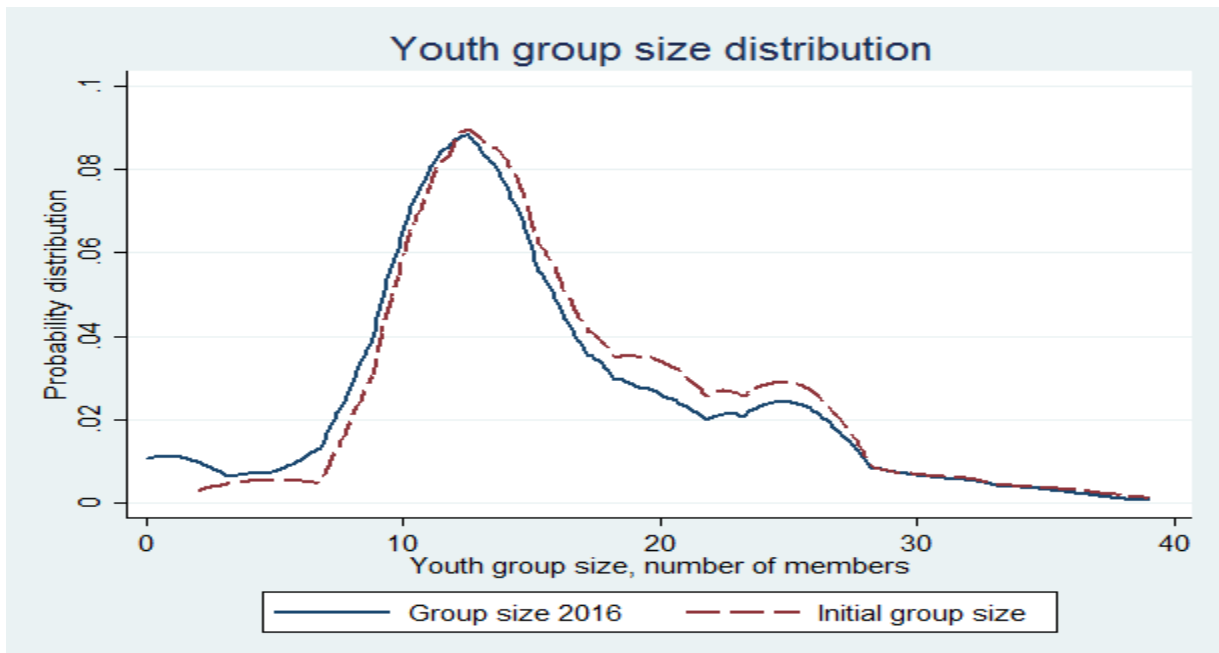


Figure A3. 2. Current group size distribution in 2016 versus group size distribution when groups started.