# The Effect of Childcare Access on Women's Careers and Firm Performance \*

Elena Simintzi<sup>†</sup> Sheng-Jun Xu<sup>‡</sup> Ting Xu<sup>§</sup>
May 22, 2023

#### Abstract

We study the effect of government-subsidized childcare on women's career outcomes and firm performance using linked tax filing data. Exploiting a universal childcare reform in Quebec in 1997 and the variation in its timing relative to childbirth across cohorts of parents, we show that earlier access to childcare increases employment among new mothers, particularly among those previously unemployed. Earlier childcare access increases new mothers' reallocation of careers across firms, leading to higher earnings and higher productivity. Firms traditionally unattractive to mothers with young children benefited from the reform, drawing more young female workers and experiencing better performance. Our results suggest that childcare frictions hamper women's career progression and their allocation of human capital in the labor market.

JEL Classification Codes: G28, G32, K22

Keywords: childcare, gender gap, earnings, productivity, labor, worker-firm match

<sup>\*</sup>We thank Jennifer Brown, Andrey Golubov, Will Gornall, Kai Li, Alex He, Spyridon Lagaras, Adrien Matray, Hernan Ortiz-Molina, Elena Pikulina, Annalisa Scognamiglio, Janis Skrastins, Ben Zhang, and seminar and conference participants at the MFA, Colorado Finance Summit, the Olin Corporate Finance Conference, the Labor and Finance Group Conference, the UBC Summer Finance Conference, the CSEF-RCFS Conference on Finance, Labor and Inequality, UVA Darden, Bilkent University, and Innovation, Science and Economic Development Canada (ISED) for helpful comments. We also thank the Social Sciences and Humanities Research Council of Canada (SSHRC) Productivity Partnership Grant for funding this project.

<sup>&</sup>lt;sup>†</sup>University of North Carolina at Chapel Hill, Kenan-Flagler Business School, and CEPR. elena\_simintzi@kenan-flagler.unc.edu

<sup>&</sup>lt;sup>‡</sup>University of Alberta. sxu7@ualberta.ca

<sup>§</sup>University of Virginia, Darden School of Business. xut@darden.virginia.edu

### 1 Introduction

Gender disparities in pay and career progression characterize labor markets in most economies. A large literature has sought to understand the drivers of these disparities, with a consensus pointing to women's child-rearing responsibilities as an explanation (Kimmel, 1998; Goldin, 2014; Goldin and Katz, 2016; Kleven et al., 2019). Such a "childcare penalty" is at the center of the recent debate on the impact of the Covid-19 pandemic on female workers (Furman et al., 2021; Couch et al., 2021; Garcia and Cowan, 2022). At the same time, there is increasing demand by firms, investors, and policymakers for a gender balanced workforce and greater equality in pay. One potential solution is to subsidize early age childcare. Indeed, childcare subsidies is a commonly debated policy item around the world, and was a center piece of the recent "Build Back Better Act" introduced by President Biden in 2021.

Existing evidence on the effect of childcare subsidies on maternal labor supply and family outcomes has been mixed.<sup>2</sup> Moreover, we know little about how such policies impact female employees' career progression, productivity and, ultimately, how they impact firm outcomes. This paper fills this void by studying a universal childcare reform in Quebec, Canada. Our objective is to understand how subsidizing childcare may impact individual and firm outcomes by relaxing constraints in labor allocation and reducing frictions that potentially generate gender-segmented labor markets.

Beginning in 1997, Quebec introduced subsidized, universally accessible childcare to parents, regardless of their income and employment. The program provided childcare for young children at a subsidized rate of \$5 CAD per day (about \$3.6 USD). Our empirical strategy exploits the timing of childbirth relative to the reform across different cohorts of parents to generate variation in the length of childcare-related career interruptions. Using the birth

<sup>&</sup>lt;sup>1</sup>In March 2022, the government of Canada reached agreement with all provinces and territories to provide \$10-a-day childcare. Leading up to the 2022 Australian federal election, the Australian Greens Party released a proposal to make early childhood education universal and free to all Australian children.

<sup>&</sup>lt;sup>2</sup>See, for example, Baker et al. (2008), Lefebvre and Merrigan (2008), Fitzpatrick (2010), Havnes and Mogstad (2011a), Brodeur and Connolly (2013), and Kleven et al. (2020).

year of the first child as the reference point, we estimate a difference-in-differences (DID) model comparing parental outcomes before and after childbirth across different cohorts.

We employ linked tax filing data from Statistics Canada for our analysis. The data contain the universe of Canadian workers and their linked employers, with information on individuals' earnings, family structure, reasons for job separations as well as firms' financial outcomes. Such employee-employer administrative data is important in tracing out the career impact of access to childcare, as well as its effect on worker-firm sorting in the labor market.

We find that earlier access to childcare significantly increases employment among new mothers, consistent with prior studies (Baker et al., 2008; Goux and Maurin, 2010; Bauern-schuster and Schlotter, 2015). Such employment effect is stronger among mothers who were unemployed before childbirth, and is more limited among those employed before childbirth. This result suggests that childcare subsidies have weaker employment effects on women who were already attached to the labor force, and is strongly effective in drawing those who were previously unemployed into the labor force.

The insignificant employment effect on new mothers previously employed masks, however, important effects on the intensive margins of employment in terms of worker-firm sorting and earnings. Becker (1985) argues that childcare causes women to expend less effort at work and to seek less demanding jobs. Therefore, shortening the length of career interruptions brought on by childbirth could lead new mothers to pursue more ambitious career paths.

Focusing on new mothers who were employed pre-childbirth, we find that timely access to childcare increases the likelihood they voluntarily switch employers; it also increases their earnings growth, suggesting potential career upgrades into more demanding, higher-pay jobs. Such an earnings increase happens both within an individual's current employer, as well as across employers when they switch firms. Using *large* earnings changes to proxy for promotions and demotions, we also find that childcare access increases new mothers' promotions and decreases their demotions both within and across firms. These findings are consistent

with prior research showing large and persistent wage gains accompanying voluntary job changes (Antel, 1986).

Examining heterogeneity, we find that the above individual-level results are stronger among single, younger, and lower-income mothers, consistent with these individuals facing greater time or financial constraints in providing/securing childcare. We also find that the reform reduced female workers' absenteeism proxied by sick leave (Bennedsen et al., 2019), suggesting that subsidized childcare increases women's productivity at work. Interestingly, better childcare access for the first child reduces new mothers' subsequent fertility, consistent with them pursuing more ambitious career trajectories.

Our baseline individual-level results on mothers' employment, turnover, and earnings are robust to several alternative specifications. First, in a dynamic DID, we find no evidence of pre-birth trends in these outcomes, suggesting that the parallel trends assumption is likely to hold across different cohorts of mothers. Second, we find similar results controlling for heterogeneous trends across individuals' ex-ante characteristics. Third, using fathers as a benchmark group in a triple-difference analysis, we show that our main results are concentrated in new mothers and largely absent among new fathers. This finding is consistent with mothers bearing most of the childcare responsibilities, and it is the relief from such responsibilities that drives our results. Last, to rule out the concern of pregnancy or birth timing, we show that our results remain similar when focusing on the cohorts whose fertility decisions were made before the reform.

We then examine the effect of the reform on female workers' sorting into firm types and its impact on firm outcomes. We show that access to subsidized childcare increases the likelihood that new mothers sort into firms that tend to be less attractive to the needs of new mothers. We use three distinct proxies for firm or industry types where young mothers might find it costlier to work. First, we measure the fraction of new mothers employed at a given firm pre-reform. Arguably, firms employing few new mothers are less appealing to this employee demographic. Second, we identify "greedier" jobs, i.e, jobs with higher earnings-

hours elasticity (Goldin, 2014) which are arguably less attractive to young mothers who value spending time with their young children. Third, we exploit heterogeneity based into firm size. Large firms are known to offer more non-wage benefits such as maternity benefits ((Liu et al., 2021)) and, thus, sorting into larger firms should be less impacted following the reform. These findings are consistent with the career upgrade channel revealed by our individual-level results: lowering childcare frictions allows new mothers to pursue more demanding careers that are traditionally dominated by males. As a result of this sorting, mom-unfriendly firms in Quebec gained employment after the reform relative to other firms, an increase driven by more female employees. These firms experienced better performance, measured by growth in sales and assets, higher return on assets, and higher labor productivity.

Overall, our findings depart from the prior literature by documenting important intensive margin effects of childcare frictions conditional on employment: childcare frictions hamper working women's career progression and impact worker-firm matching. Government policies that support childcare can therefore reduce gender gaps in the labor market by allowing talent to flow more freely between gender-segmented sectors.

Our paper contributes to the literature studying the effect of providing non-wage amenities to female employees (e.g. maternity leave, childcare) on individual career and firm outcomes. Studies have shown that maternity leave increases job continuity (Baker and Milligan, 2008), encourages female entrepreneurship (Gottlieb et al., 2021), and can be used by firms to attract and retain female talent (Liu et al., 2021). Bennett et al. (2020) show that paid family leave improves firm productivity by reducing employee turnover. We differ by showing that childcare subsidy *increases* female workers' voluntary turnover to pursue more ambitious careers, leading to heterogeneous impacts on firms. Unlike family leave, which ties a worker to her firm, childcare subsidy is unrelated to a worker's employer or employment status. Prior literature has documented an either positive or insignificant effect of childcare subsidies on mothers' labor supply (Baker et al., 2008; Lefebvre and Merrigan, 2008; Fitzpatrick, 2010; Havnes and Mogstad, 2011a; Kleven et al., 2020), with mixed ev-

idence on children and parents' well-being (Baker et al., 2008; Cascio, 2009; Havnes and Mogstad, 2011b).<sup>3</sup> Related to our paper, Chhaochharia et al. (2021) show that women in German counties with more childcare provision have higher earnings and are more likely to be promoted after childbirth. We differ from these papers in two dimensions. First, our cohort-based identification allows us to exploit finer variation in the length and severity of childcare-induced career interruptions for tighter inference. Second, we focus on individuals' career trajectories and their sorting into firm types. We also examine the heterogeneous impact of the reform on firm outcomes.

Our paper also relates to the literature on gender and firms. Several papers highlight higher costs associated with working in certain sectors or occupations for women. Lagaras et al. (2022) show that female talent does not sort into the financial sector due to inflexible working schedules that make it hard to balance family and work. Ellul et al. (2020) show that female employees are under-represented in more demanding careers in finance such as asset management. Hebert (2020) shows that fundraising is harder for founders in gender-incongruent sectors. Several papers also provide evidence of potential solutions to gender gaps in the labor market. Bennedsen et al. (2020) show that transparency regulation that asks firms to disclose gender disaggregated wage statistics narrows the gender pay gap by lowering the wage growth of male employees. Tate and Yang (2015) show that female leadership promotes a more female-friendly culture in firms. We add to this literature by showing that policies that improve access to childcare improve women's employment and pay outcomes and can be beneficial to firms.

<sup>&</sup>lt;sup>3</sup>Other papers include Lefebvre and Merrigan (2008), Lefebvre et al. (2009), Bettendorf et al. (2015), Nollenberger and Rodríguez-Planas (2015), Bauernschuster and Schlotter (2015), Kottelenberg and Lehrer (2017), and Cornelissen et al. (2018).

# 2 The Quebec 1997 Reform

Our empirical strategy exploits the introduction of universal childcare in Quebec in 1997, which is the center piece of the 1997 Quebec Family Policy ("Politique Familiale").<sup>4</sup> The policy provided childcare for children aged zero to four at a subsidized rate of \$5 CAD per day, at at time when the median childcare cost is \$11 per day (Lefebvre and Merrigan, 2008).<sup>5</sup> The program was rolled out gradually between 1997 and 2000, with four-year-olds first qualifying in September 1997, followed by three-year-olds qualifying in September 1998, two-year-olds qualifying in September 1999, and children aged zero to one qualifying in September 2000. During the same period, childcare services remain unchanged in the rest of Canada, and universal childcare was never offered in other provinces.

The subsidized childcare program was universally offered to all families in Quebec, without any employment or income restrictions. However, low-income and single-parent households were eligible for some childcare subsidies prior to 1997. The universal childcare plan for children aged zero to four was accompanied by additional measures that targeted school-age children, which included voluntary full-day kindergarten for five-year-olds and subsidized after-school childcare programs for children aged 5 through 12. These additional school support, however, was not phased in based on children's age.

The implementation of the program involved the conversion of existing non-profit child-care centers into *Centres de la petite enfance* (centers for young children, known by the acronym CPE). Each CPE offered childcare services but also served a network of regulated home-based childcare providers that emerged as part of the policy implementation. The home-based providers were favored by children of younger children while parents of children above the age of two preferred CPEs (Baker et al., 2008). From 1996 to 2005, the number

<sup>&</sup>lt;sup>4</sup>Quebec is the second largest province in Canada, representing 25% of Canada's population and 22% of GDP in 1997. Unlike other large provinces in Canada that rely heavily on a particular sector (e.g., Alberta on energy and Ontario on auto), Quebec's economy is well diversified across a large number of sectors.

 $<sup>^5</sup>$ This \$11 reflects the childcare cost paid by a middle-income family after tax credits and federal deductions.

of CPEs doubled and the number of home-based care centers quadrupled. Together, the total number of regulated spaces increased from about 74,000 in 1996 to 200,000 in 2006 (Figure 1 Panel A), while program funding increased from \$288 million to \$1.6 billion over that period. As a result of this reform, the percentage of Quebec children of 0-5 years old in childcare centers increased from 11% in 1996 to 31% in 2002 (Figure 1 Panel B) (Baker et al., 2008; Lefebvre and Merrigan, 2008).

The 1997 Quebec family policy was announced in January of 1997 (Tougas, 2002). The details about the policy were revealed in a white paper titled Les enfants au Coeur de nos choix (Children at the heart of our choices) released in 1997. The policy was introduced into the provincial legislature in the spring of 1997, and was met by opposition from unlicensed childcare providers who were left out of the subsidy program (Globe and Mail, June 1997). There were doubts at the time that the government could afford the program, as well as critiques that the government was "leaping before it looks". Because of these frictions, the policy was not implemented until September 1, 1997. Given the suddenness and uncertainty of the policy implementation, it is unlikely that its timing was anticipated well in advance. Additionally, the policy was introduced to achieve the objectives of fighting family poverty and enhancing child development and equality of opportunity (Lefebvre and Merrigan, 2008); parental employment and firm productivity were not part of the policy objectives.

Despite staggered eligibility by age and gradual increases in the number of regulated spaces, demand exceeded supply in the first few years and many parents were placed on waiting lists (Baker et al., 2008). As documented by Ding et al. (2020), this rationing led to a disproportionate increase in childcare enrollment among younger children who did not yet have access to the subsidy (they would simply enroll at the unsubsidized price). This strategic response from parents to "claim a spot" in the system could also reflect intertemporal smoothing of expected future subsidy.<sup>6</sup> Although parents had to pay unsubsidized prices for

 $<sup>^6</sup>$ Anticipatory response to social programs before becoming eligible is prevalent. See Attanasio and Rohwedder (2003), Card and Hyslop (2005), and Card et al. (2007) for examples.

early enrollment, they still benefited from increased availability of childcare spaces. These institutional features inform our empirical design, in which we exploit variation in the number of years that parents *knew about the subsidy program* rather than years of eligibility across birth cohorts.

# 3 Data and Sample

We use an administrative dataset custom developed by Statistics Canada for our analysis. The dataset links the Longitudinal Worker File (LWF) and T2-Longitudinal Employment Analysis Program data (T2LEAP), and covers the full universe of Canadian employees and their matched employers from 1989 to 2013. The dataset is built from four tax files: T1 personal income tax file, T2 corporate income tax file, T4 employee remuneration file, and Record of Employment (ROE). The ROE file contains information on workers' employment history and reasons for job interruptions and separations. We further add family relationship and children's birth-year from the T1 Family File (T1FF) to identify when an individual has a child. Because of the comprehensive and linked nature of our data, we are able to observe, longitudinally, worker-level employment, absenteeism, turnover, earnings, as well as firm-level financial performance. This allows us to trace out the career and productivity impact of the policy from the individual level to the firm level. Detailed variable definitions are discussed in the next section.

We assign each individual in the LWF dataset to a childbirth cohort based on the earliest childbirth year associated with that individual in the T1FF dataset. This means that we examine outcomes around the birth of each parent's *first child*. Classifying cohorts based on the birth of one particular child allows us to clearly define pre-birth and post-birth outcomes for each individual, and using the first child as the reference point is motivated by the higher

<sup>&</sup>lt;sup>7</sup>A firm needs to file an ROE whenever its employees experience earnings interruptions, even if the employee does not intend to file a claim for Employment Insurance benefits.

degree of career disruption associated with first-time parents.<sup>8</sup>

We start from the 1993 cohort because this is the earliest cohort for which we have 4 years of pre-birth data. Another reason is that the 1993 cohort is the earliest cohort that's still in childcare in 1997, so this ensures that we are not picking up any effect from kindergarten subsidies. We end with the 1999 cohort to make sure our results are not affected by the federal paid parental leave extension at the end of 2000. Our calendar years run from 1989 to 2004.

Our firm-level sample covers the period of 1993 to 2001. We exclude firms in the financial, utilities, and government sectors (NAICS 52, 22, 91, respectively). We also require the firm to have at least five employees and \$25,000 in total assets in 1996.

# 4 Empirical Strategy

## 4.1 Individual-level Analysis

Our empirical strategy at the individual-level exploits the differential effects of the program on parents of children born in different years. Specifically, we estimate the following generalized difference-in-differences (DID) regression:

$$Y_{i,t,y} = \alpha_i + \beta_t + \gamma_y + \theta \times CCYears_i \times PostBirth_{i,t} + \epsilon_{i,t,y}, \tag{1}$$

where  $Y_{i,t,y}$  is an employment outcome for individual i in calendar year t and event year y (relative to childbirth year),  $\alpha_i$ ,  $\beta_t$ , and  $\gamma_y$  are individual fixed effects, calendar-year fixed

<sup>&</sup>lt;sup>8</sup>The T1FF data does not indicate if an individual linked with a child was part of the family (as the biological or adoptive parent) at the time of the child's birth. To limit the number of cases in which an individual marries into a family years after the birth of the child (in which case the birth should not have affect that individual's career trajectory), we exclude all instances where the gap between parent age and child age is less than 18.

<sup>&</sup>lt;sup>9</sup>On December 31, 2001, the Canadian federal government extended the income replacement period associated with parental leave (i.e. paid leave) for all provinces.

effects, and event-year fixed effects, respectively. Individual fixed effects remove fixed personal characteristics, such as education, demographics, or innate tendency to participate in the labor market due to ability or ambition. We use calendar fixed effects to control for macro trends. Event-year fixed effects absorb kid's age fixed effect and control for changing need for childcare that varies with kid's age, as well as changing life patterns and preferences around pregnancy and childbirth. In our more stringent specifications, we also include industry fixed effects or firm fixed effects to identify within-industry(firm) variation.<sup>10</sup> We cluster standard errors at the individual level.

Our key treatment variable is  $CCYears_i \times PostBirth_{i,t}$ , where  $PostBirth_{i,t}$  indicates years after an individual gives birth.  $CCYears_i$  is a cohort-level treatment intensity variable that indicates years of post-reform childcare access before the first child turns five. 11 Specifically, it is equal to min(5, T-1992), where T is the year an individual gives birth. As such,  $CCYears_i$  takes a value of 5 for individuals giving birth in or after 1997, a value of 4 for those giving birth in 1996, a value of 3 for those giving birth in 1995, and so on. This specification forms a generalized difference-in-differences estimation in which all individuals are "treated" by the birth of their first child, but the intensity of the treatment varies with how old the child was when the 1997 program was introduced. Our treatment variable  $CCYears_i \times PostBirth_{i,t}$  thus identifies the effect of each additional year of ear-lier access to subsidized childcare on individual's labor outcomes post-childbirth (relative to pre-childbirth).

Our variation in treatment intensity comes from two sources: 1) the number of years one's child is age-eligible for subsidized childcare rate (eligible years), and 2) the number of years parents are aware of but not yet qualify for subsidized rates (anticipatory years). During the anticipatory years, parents pay unsubsidized price for childcare but benefit from access to an increased number of childcare spaces (see Figure 1); they may also enroll their

<sup>&</sup>lt;sup>10</sup>In a robustness test, we also include age bin fixed effects. See Panel A of Table A.3.

<sup>&</sup>lt;sup>11</sup>Note that the level term of  $CCYears_i$  is absorbed by individual fixed effects, and the level term of  $PostBirth_{i,t}$  is absorbed by event-year fixed effects.

children to strategically secure a spot or to intertemporally smooth the expected future subsidy (Ding et al., 2020). Later cohorts enjoy longer eligible years and/or longer anticipatory years, hence receiving higher treatment intensity.

Table 1 provides a breakdown of the eligible years (dark blue cells) and anticipatory years (light blue cells) for each cohort. The total number of treated years corresponds to the value of  $CCYears_i$ . The grey cells indicate years pre-treatment, i.e., years parents had to wait before the reform. We see, for example, that the 1995-cohort and the 1996-cohort parents both qualified for childcare subsidy when their child turned three, but 1996-cohort parents learned about the subsidy program one year earlier in the life of their child (at age one versus age two). If parents responded to the subsidy program by enrolling their child early in order to secure a spot, then we should expect childcare-induced career interruption to be shorter and less severe for 1996-cohort parents relative to 1995-cohort parents.

To balance our panel around the birth of the child, we restrict our sample to a fixed event window from 4 years before childbirth to 5 years after. This allows us to treat our specification as a continuous difference-in-differences in which all individuals are treated at the same event time (i.e., birth-year of first child) and the continuous variation in treatment intensity comes from *CCYears*. Framing our analysis in event time and including event-time fixed effects also allows us to mitigate concerns over treatment effect weighting issues found in *staggered* continuous treatment difference-in-differences (Callaway et al., 2021). Our calendar-year fixed effects allow us to control for differences in calendar-time windows across cohorts.

Most of our analysis based on Equation 1 is limited to the sample of female individuals because women bear the vast majority of childcare responsibilities. Nevertheless, in subsequent analysis, we use males as a benchmark comparison group in a triple-difference specification. We expect to find limited effects among males if childcare responsibilities are the main driving force behind our results. We describe the triple-difference specification in detail in Section 5.2.

We examine three sets of individual-level outcomes: employment, turnover, and earnings. We define employment as an indicator variable for whether an individual filed a T4 tax slip in a given year. We define turnover as an indicator for whether an individual separated from their employer in a given year with their record of employment (ROE) indicating "quit" being the reason for separation, which captures voluntary rather than forced turnover (e.g., layoff). We also use an alternative turnover measure from T4 filings that identifies a switch in employer based on whether an individual is employed by a different firm than they were the previous year. Lastly, we define earnings as an individual's T4 earnings scaled by their pre-birth T4 earnings.

We also use Equation 1 to examine the sorting of individuals into firm types. We construct several firm type measures. We first measure whether a firm had above-median fraction of parents of pre-kindergarten children (age<5) in 1996, the year before the reform. These measures capture how "friendly" a firm is to new parents. We also use industry-level pay convexity (i.e., earnings-hours elasticity) from Goldin (2014) to capture sectors with jobs that reward long and continuous hours (i.e., "greedy" jobs). Lastly, we use a firm's relative size within the industry to capture the quality of maternity benefits, as prior literature has shown that firm size is a strong predictor of the quality of maternity benefits provided by firms (Liu et al., 2021). We include all these firm type measures as the dependent variable in our regression to examine sorting into firm types.

#### 4.1.1 Validating Sources of Identification

To illustrate and validate our cross-cohort comparison, we plot cohort-level mean employment rate for Quebec women in Figure 2(a).<sup>12</sup> We see a clear difference across cohorts in post-birth employment rate, with later cohorts experiencing higher levels of employment earlier in the life of their children relative to earlier cohorts. Another pattern is that each pair of adjacent cohorts follow parallel paths until an inflection point where the later co-

<sup>&</sup>lt;sup>12</sup>The means are adjusted to align with the 1993 cohort's value in the year before childbirth.

hort diverges upward. We interpret these inflection points as reflecting the different ages at which adjacent cohorts respond to the subsidy program. Importantly, we observe this pattern when examining the 1993/1994 cohort pair and the 1995/1996 cohort pair. Since both cohorts within each of these pairs became eligible for the subsidy at the same age (Table 1), the patterns indicate that the difference comes from the anticipatory earlier response by the later cohort. We also find similar patterns when examining the 1994/1995 and 1996/1997 cohorts pairs. In each pair, both cohorts had the same number of anticipatory years, while the later cohort enjoyed one additional eligible year (Table 1). In contrast, Figure 2(b) shows that we do not find similar patterns of divergence among the 2000 to 2004 placebo cohorts, whose children were always eligible for the subsidy (i.e., no variation in treatment). This placebo result suggests that the employment effect in Panel A is not driven by any secular trend in female employment.<sup>13</sup>

We use the National Longitudinal Survey of Children and Youth (NLSCY) to validate the anticipatory and the eligibility effect of the reform on childcare take-up. We focus on Quebec children of age 0-4 and create two treatment indicators indicating anticipatory years and eligible years as in Table 1, with pre-reform years as the control years. Table A.1 presents the results. Column 1 shows that childcare take-up increased significantly following the 1997 reform. In particular, the take-up rate increased by 57% relative to the pre-reform mean. Column 2 shows that this increase can be attributed to both an anticipatory effect (a 3.1 pp increase in take-up) and an eligibility effect (a 9.5 pp increase in take-up), which represents a 36% and a 110% increase relative to pre-reform mean, respectively.

<sup>&</sup>lt;sup>13</sup>Additionally, any secular trend should shift employment parallely across cohorts instead of inducing divergence at a specific child age.

 $<sup>^{14}</sup>$ We use the 94-95, 96-97, and 98-99 cycles. The sample is repeated cross-sections since children are de-identified in the public version of the data accessible to us.

# 5 Individual-Level Results

#### 5.1 Baseline Results

We first examine the effect of access to childcare on women's career outcomes. Table 3 shows the effect on employment status. We find that earlier access to subsidized childcare significantly increases the likelihood of women being employed post-childbirth relative to prechildbirth (column 1). In particular, a five-year earlier access to childcare—i.e., full access for all years before kindergarten—increases female employment rate by 1.4 percentage points, which is a 2.7% increase relative to post-childbirth mean before the reform. Note that our result represents the effect of childcare access, not the effect of childcare takeup, which should be larger.

Next, we partition the sample based on individuals' employment status the year before childbirth. We find that the increase in employment rate is mainly driven by mothers who were unemployed before childbirth, whereas mothers employed pre-childbirth do not react significantly to the availability of childcare. The latter result could be explained by the fact that those working before childbirth were attached to labor force enough that they do not drop out for childcare-related reasons. Nevertheless, childcare access could still impact other margins of employment conditional on being employed. The insignificant result for previously-employed mothers also alleviates selection concerns in our subsequent analyses that examine other labor outcomes conditional on employment.

Next, we investigate other margins of employment conditional on being employed the year before childbirth. We first examine voluntary turnover in Table 4. In columns 1-3, we define voluntary turnover based on "quits" in records of employment (ROE), and in columns 4-6, we examine employer changes based on T4 filings. We find that earlier access to childcare significantly increases the likelihood that new mothers voluntarily switch employers from one year to the next.<sup>15</sup> Based on the coefficient in column 1, a five-year earlier access to childcare

<sup>&</sup>lt;sup>15</sup>Quits from ROE identifies voluntary rather than forced separations. Our results cannot be driven by

increases a new mother's job switching rate by 1.2pp, which is a 39% increase relative to the post-childbirth mean before the reform. These effects are robust to including industry fixed effects or firm fixed effects, which control for the average job turnover rates in an industry or firm. We find similar effects on turnovers identified from T4 employer changes (columns 4-6), with similar magnitudes. In Panel A of Table A.2, we also show that new mothers are more likely to leave their pre-childbrith employer and join a new firm (columns 1-2). These findings suggest that access to childcare increases labor market mobility for female workers. Childcare support can facilitate job reallocation by freeing up time and resources for new mothers to look for a new job and to take up more demanding careers.

We then examine the income effect of childcare access, again conditional on employment. In columns 1-2 of Table 5, the dependent variable is an individual's current earnings scaled by her earnings in the year before childbirth. We find that earlier access to childcare significantly increases a woman's earnings relative to her pre-childbirth earnings. In particular, the coefficient in column 1 implies that accessing childcare five years earlier increases a new mother's post-birth earnings by 21.6% relative to pre-birth earnings. In column 2, we further include individual-firm fixed effects to identify the earnings' effect within the same employer and find a five-year effect of 7.5%. This suggests that a large part of the earnings increase is realized through switching employers.<sup>16</sup>

Columns 3-6 of Table 5 further examine the likelihood of promotions and demotions, which we proxy using large earnings changes. Following McCue (1996), we define promotions as earnings increases higher than 10% and demotions as earning decreases higher than 10% relative to pre-childbirth earnings.<sup>17</sup> We find that accessing childcare earlier by five years increases the likelihood of promotions by 8.2pp (41% relative to the mean) (column 3), and increases the likelihood of within-firm promotions by 6.9pp (column 4). Columns 5 and 6

quitting to become unemployed as we showed that employment rate did not change significantly for those employed before childbirth.

<sup>&</sup>lt;sup>16</sup>We find similar results when examining year-to-year earnings growth (see Panel A of Table A.2).

 $<sup>^{17}</sup>$ McCue (1996) documents that wage growth associated with promotions centers around 10% across different demographic groups.

show an opposite effect on demotions: a five-year earlier access leads to a 5.3pp decrease (19% relative to the mean) in the likelihood of demotions and a 3.8pp decrease in the likelihood of within-firm demotions, respectively. In summary, access to childcare increases new mothers' earnings and their career advancement through both a within-firm and between-firm effect.

#### 5.2 Robustness

We conduct a variety of robustness tests on our baseline individual-level results.

First, we verify parallel trends in our main outcomes using a dynamic DID specification:

$$Y_{i,t,y} = \alpha_i + \beta_t + \gamma_y + \sum_{n=-4}^{5} \theta_n \times CCYears_i \times YearsToBirth_{i,n} + \epsilon_{i,t,y}, \tag{2}$$

where  $YearToBirth_{i,n}$  is a dummy indicating event year relative to childbirth. The childbirth year (n = 0) is omitted as the base year. Figure 3 shows the results. We find that the cohorts do not exhibit significantly different trends in all three outcomes in the years before childbirth, but diverge significantly in the years after childbirth. This indicates that childcare access does not affect individuals' career trajectories prior to the birth of their first child.

An interesting story emerges when we examine the post-childbirth period. We see that the effect of childcare access on employment begins to decline by year 3, but the effects on turnover and earnings persist and strengthen over time. These results suggest that new mothers are likely to return to the workforce eventually, especially when their child becomes eligible for kindergarten at age 5, but facing longer and more severe childcare-induced work interruption has long-term effects on their career trajectories as measured by job-switching and earnings growth. These results highlight the importance of studying the intensive margins of employment when examining the effect of childcare on women's careers.

Second, one may be concerned that our results are driven by secular trends across different cohorts of mothers. The placebo graph in Figure 2b alleviates this concern. To further address this concern, we soak up the model with heterogeneous trends across individual characteristics.

acteristics. Specifically, we include the interactions of individuals' pre-birth characteristics with event-year dummies. These characteristics include age, marital status, and earnings. The results are in Panel B of Table A.3 and are similar to our baseline results.

Third, to further sharpen identification, we conduct a triple-difference using men as a benchmark group. This helps address any remaining concerns about unobserved differences across cohorts of mothers unexplained by individual, event-year, and calendar-year fixed effect. Specifically, we estimate the following equation:

$$Y_{i,t,y} = \alpha_i + \beta_{s,t} + \gamma_{s,y} + \theta_1 \times CCYears_i \times PostBirth_{i,t}$$

$$+ \theta_2 \times CCYears_i \times Female_i \times PostBirth_{i,t} + \epsilon_{i,t,y},$$
(3)

where  $Y_{i,t,y}$ ,  $\alpha_i$ ,  $CCYears_i$ , and  $PostBirth_{i,t}$  are the same as in equation 1,  $\beta_{t,s}$  indicates calendar year-gender fixed effects,  $\gamma_{y,s}$  indicates event year-gender fixed effects.<sup>18</sup> Table 6 presents the triple-difference results. We find that our baseline results indeed concentrate among mothers, and are largely absent among fathers, except for some weak earnings results likely linked to within-household earnings spillovers. The lack of response among fathers is consistent with the idea that mothers bear most of the childcare responsibilities, and that our main results are driven by differences in the easing of these responsibilities across cohorts of mothers rather than other confounding differences that would also affect cohorts of fathers.

Last, to address concerns about potential pregnancy/birth timing in response to the reform, we further restrict our sample to the 1993-1997 cohorts, whose fertility decisions were made before the announcement of the reform. Panel B of Table A.2 shows that the results remain similar.

<sup>&</sup>lt;sup>18</sup>Note that  $Female_i \times PostBirth_{i,t}$  is absorbed by event year-gender fixed effects and  $CCYears_i \times Female_i$  is absorbed by individual fixed effects.

### 5.3 Heterogeneity and Additional Outcomes

Next, we examine heterogeneity in our main results. In particular, we explore the role of marital status, age, and earnings (all measured in the year before childbirth) in a triple-difference specification. A priori, the interaction effects are ambiguous. Single, young, low-income mothers could react more strongly to childcare subsidies due to their greater time and financial constraints in providing/securing childcare themselves. On the other hand, these individuals received a smaller subsidy shock from the reform, as some of them already qualified for other childcare support from the government before the reform. Furthermore, the increased supply of childcare spaces should benefit all parents regardless of their social economic status. Table 7 presents the heterogeneity results. We find that the responses of employment, turnover, and earnings to childcare access are all stronger among single, younger, and low-income women, consistent with these individuals facing greater constraints in private childcare provision.

We further find that earlier childcare access reduces the likelihood of working mothers taking sick leaves (column1 of Table 8), a common proxy for productivity used in the literature (Bennedsen et al., 2019). This effect persists after we control for firm fixed effects (column 2), suggesting it is not driven by mothers switching to firms that have lower work intensity or stricter sick leave policies.<sup>20</sup>

We then examine whether better access to childcare leads new mothers to invest more in education. Columns 3-4 of Table 8 show that this is not the case. We fail to find a significant increase in the likelihood of taking a leave for schooling or further education. This result suggests that childcare-induced earnings growth is not due to new mothers investing in more education. Finally, we examine how childcare subsidies impact female's subsequent fertility decisions after the first child. A lower childcare cost could encourage fertility. However,

<sup>&</sup>lt;sup>19</sup>Our definition of "married" includes common-law partnership, which is common in Quebec.

<sup>&</sup>lt;sup>20</sup>If anything, our earnings and sorting results suggest that the new job is likely more demanding, hence more likely to induce sickness.

childcare access may also set new mothers on a busier career, discouraging further fertility. We examine this in columns 5-6, where the dependent variable is an indicator equal to one if an individual had a subsequent child in that year. We find that childcare subsidies discourage subsequent fertility, suggesting that the career upgrade effect dominates the childcare cost effect.

#### 5.4 Further Discussion

Our baseline results cannot be explained by a wealth effect from childcare subsidies. First, the subsidy is not a cash transfer, but is tied to the use of government childcare. Hence, it would only represent a positive wealth shock for those who would have paid for the more expensive private childcare. Further, a positive wealth shock would likely make new mothers less willing to upgrade their careers, as a large literature documents that positive liquidity shocks reduce individuals' labor supply or job search efforts.<sup>21</sup>

One may also wonder why some new mothers, especially wealthier ones, did not take up unsubsidized childcare before the reform given the large earnings gains we document. This could be explained by the positive utility from spending time with one's child. It is also worth emphasizing that the effect of the reform comes not just from childcare costs subsidy, but also from the expansion in the number of childcare spaces (see Figure 1). Anecdotal evidence abounds that many parents, even wealthy ones, could not put their kids into childcare and had to be on long waiting lists. Hence, our results do not suggest that parents were not optimizing or were "leaving money on the table" before the reform.

 $<sup>^{21}</sup>$ See, for example, Lentz and Tranaes (2005), Card et al. (2007), Chetty (2008), Cesarini et al. (2017), and Li et al. (2020).

# 6 Worker-Firm Sorting and Firm-Level Impact

### 6.1 Sorting into Firms

In this section, we examine how access to childcare affects the sorting of new mothers into firms. Our goal is to understand what types of firms were affected by the reallocation of female labor supply induced by childcare subsidies, as indicated by the higher turnover and job-switching results discussed above.

Our results on turnover, earnings, and productivity suggest potential career upgrades by new mothers due to better childcare access. Becker (1985) argues that childcare responsibilities cause women to seek less demanding careers. Therefore, we should expect childcare access to lead new mothers to take on more ambitious or demanding jobs that they previously lacked the flexibility to pursue. Motivated by this, we construct several measures of how "parent-friendly" a firm was before the reform, and check whether mothers with greater access to childcare were more likely to sort into "parent-unfriendly" firms.

Specifically, we define High%Parent96 as a dummy equal to one if a firm had above-industry-median percentage of parents of young children (age<5) in 1996. We define this measure as of 1996 (immediately prior to the reform) to capture changes coming only from individuals switching employers, rather than changing characteristics of employers that may result from the reform itself. We similarly define High%Mom96 (High%Dad96) to capture firms with above-industry-median percentage of mothers (fathers) of young children in 1996. These measures intent to capture the barriers preventing parents from pursuing employment at a particular firm due to childcare responsibilities. These barriers may arise due to, among other things, workplace culture, lack of family-friendly HR policies, time inflexibility, or the demanding nature of work at the firm. Since we expect later cohorts to face less stringent childcare responsibilities due to longer access to government childcare, they should be able to overcome these barriers more easily. Therefore, we expect later cohorts to sort into low-

%parent firms post-birth relative to earlier cohorts. Further, if these barriers are gender-specific, we should see strongly negative sorting on High%Mom96 and limited sorting on High%Dad96.

Columns 1-3 of Table 9 test sorting along this dimension. We find that earlier access to childcare increases new mothers' sorting into firms that are traditionally less appealing to new parents (column 1). Specifically, a five-year earlier access to childcare shifts new mothers towards a "parent-unfriendly" career by 3% relative to the mean. Interestingly, this shift is mostly driven by a shift to mom-unfriendly firms rather than to dad-unfriendly firms, as shown in columns 2 and 3. This suggests that the childcare barriers mitigated by the reform are gender-specific.

We also examine the convexity of pay relative to work hours, a job characteristic that previous research has shown to be unfriendly to new mothers (Goldin, 2014; Goldin and Katz, 2016). Jobs with high earnings-hours elasticity reward long, continuous hours, and tend to be "greedier" jobs with less time flexibility, such as lawyers and bankers. To construct this measure, we use earnings-hours elasticities from Goldin (2014), which are originally defined at the occupation level. Because we do not observe occupation in our data, we aggregate this measure to industry-level (NAICS 2-digit) using occupation-industry crosswalks and occupation weights within each industry. We then define *HighPayConvexity96*, a dummy indicating firms in 2-digit-NAICS with above-median pay convexity. Column 4 of Table 9 presents the sorting result along this dimension. We find that earlier access to childcare induces mothers to sort into industries with higher pay convexity. Specifically, a five-year-earlier access increases the chance new mothers work at high-pay-convexity firms post-birth by 1.4%.

Finally, we examine the sorting of new mothers into firms of different size categories. Prior literature shows that firm size is the strongest predictor of the provision of maternity

<sup>&</sup>lt;sup>22</sup>Industries with the highest pay convexity are retail and finance/insurance; industries with the lowest pay convexity are healthcare and agriculture.

benefits by firms (Liu et al., 2021), with smaller firms offering fewer non-wage benefits in general. Larger firms may also be able to offer more flexible work arrangements to its employees by having employees share job responsibilities, given prior research showing that job-sharing is more valuable for larger firms (Kotey and Koomson, 2021). We therefore examine *HighSales96*, a dummy indicating firms with above-industry-median sales in 1996, as a dependent variable in our benchmark specification. Column 5 of Table 9 shows that, consistent with the sorting results above, earlier access to childcare motivates mothers to switch to smaller firms that tend to provide fewer maternity benefits and less flexible work arrangements. The effect is about 2% based on a five-year earlier access. This result also points towards potential substitution between public and private childcare provision.

Overall, childcare subsidies appear to reallocate female labor supply from mom-friendly firms to mom-unfriendly firms that offer "greedier" jobs that reward long hours, or jobs with fewer maternity benefits and less flexible work arrangements. Such a reallocation is likely to reduce gender employment gaps across firms and sectors. We next examine how such reallocation impacts "mom-unfriendly" firms by providing them access to a larger supply of female workers.

#### 6.2 Firm-Level Results

Motivated by the individual-level sorting results above, we examine the differential impact of the 1997 childcare reform on firms with different levels of mom-friendliness. We present evidence consistent with the notion that firms that were less attractive to mothers before the reform benefit more from the reduction of workplace barriers brought on by the reform.

Specifically, we employ a difference-in-differences model comparing Quebec firms with different levels of mom-friendliness before the reform, measured by the fraction of new mothers in workforce in 1996. We estimate the following specification:

$$Y_{j,t} = \alpha_j + \beta_{k,t} + \theta \times Low\%Mom96_j \times Post97_t + \epsilon_{j,t}, \tag{4}$$

where  $Y_{j,t}$  is an outcome for firm j in year t,  $\alpha_j$  is firm fixed effect,  $\beta_{k,t}$  is industry-year fixed effect,  $Low\%Mom96_j$  is an indicator equal to one if firm j had below-industry-median fraction of moms of pre-kindergarten children in 1996 (the year before reform),  $Post97_t$  indicates years since 1997. Our main variable of interest is the interaction term  $Low\%Mom96_j \times Post97_t$ , which measures the impact of the reform on the performance of "mom-unfriendly" firms relative to the performance of "mom-friendly" firms. Note that  $Low\%Mom96_j$  is absorbed by firm fixed effect and  $Post97_t$  is absorbed by year fixed effect. We cluster standard errors at the firm level.

We first use this specification to examine the effect of the reform on firm-level employment outcomes—in particular the fraction of female employees and employment growth. We then examine several firm performance measures such as asset growth, sales growth, ROA (pre-tax income/total assets), and labor productivity (i.e., sales per employee).

Table 10 presents the results. Our main variable of interest is the interaction term  $Low\%Mom96_j \times Post97_t$ , which captures the differential impact of the reform on Quebec firms that were "mom-unfriendly" vs "mom-friendly" before the reform. Panel A first examines firm employment outcomes. We find that, post reform, mom-unfriendly firms (i.e. with  $Low\%Mom96_j = 1$ ) experienced a 0.25 pp increase in the fraction of female workers (column 1) and a 0.68 pp increase in the fraction of young female workers (i.e., with age<35) (column 2). At the same time, employment growth rate increased by 5% (column 3).

Panel B examines the effect on firm performance. We find that the inflow of female workers is associated with improved performance for mom-unfriendly firms. Specifically, the reform led to a 5%-6% increase in asset and sales growth rates for mom-unfriendly firms relative to mom-friendly firms (columns 1-2). Further, mom-friendly firms experienced

a 6.5 pp increase in ROA and a 5% increase in labor productivity following the reform relative to mom-friendly firms. This result could suggest either that the newly hired female employees are more productive than existing employees, that mom-unfriendly firms were labor-constrained, or that workforce gender diversity itself increases the productivity of all workers. Appendix Figure A.1 shows the dynamic DID effects for several key firm outcomes, indicating that the trends for mom-friendly and mom-unfriendly firms were largely parallel prior to the 1997 reform. Overall, these results suggest that childcare subsidies reduced labor market segmentation across genders and benefited firms that were traditionally unattractive to mothers.

We caveat that, although our firm-level results are consistent with mothers' sorting into male-dominated firms, other channels may be at play too. For example, if the reform increases female workers' likelihood of becoming a mother (or accelerates it), it could also benefit mom-unfriendly firms relative to mom-friendly firms, since motherhood disrupts productivity. Hence, our firm-level results should not be interpreted as all being driven by new mothers' sorting.

## 7 Conclusion

Much of the attempt to reduce gender gaps in labor market has been focused on childcare and family policies. However, governments around the world differ greatly in the amount of childcare support they provide, partly driven by hesitancy on the merits of these subsidies. This paper advances this debate by studying the effect of childcare subsidies on women's career progression and firm outcomes, using linked Canadian tax filing data. Exploiting a universal childcare reform in Quebec in 1997 and variation in its timing relative to child-birth across cohorts of parents, we show that earlier access to childcare increases employment among new mothers. Departing from the previous literature, our paper further shows that childcare subsidies lead to greater reallocation of their human capital towards more demand-

ing and male-dominated careers. This results in higher earnings and productivity for new mothers. Such a reallocation also reduces gender-based segmentation in the labor market and benefits firms that are traditionally unattractive to mothers with young children.

These results suggest that childcare frictions not only reduce women's labor supply, but also constrain the types of firms women are willing to work at. Removing frictions in childcare can therefore advance women's careers and help narrow gender gaps across firms and sectors. That said, we are not able to fully evaluate the allocative efficiency of the Quebec childcare subsidies, as these subsidies generate other general equilibrium/welfare effects that are hard to quantify, and need to be weighted against the costs of such subsidies.

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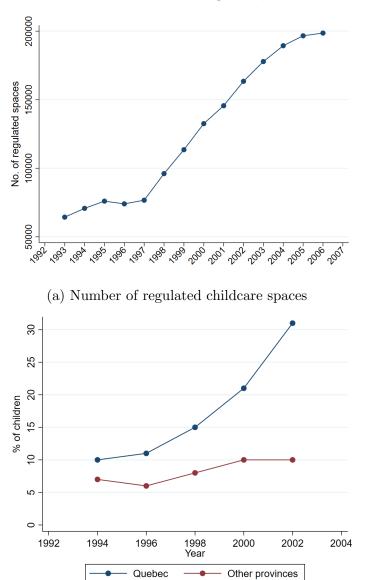
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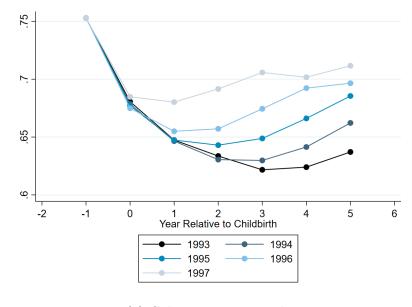
Figure 1: Childcare Provision and Usage in Quebec Around 1997



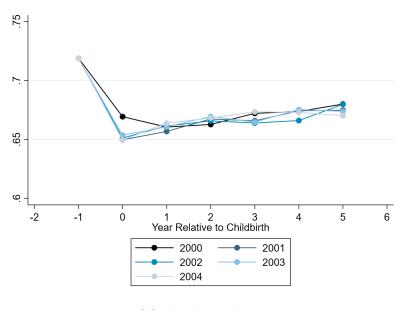
(b) Percentage of 1-5-year-olds in childcare centers

Figure (a) shows the number of regulated childcare spaces in Quebec from 1993 to 2006 based on data in Table 2 of Lefebvre and Merrigan (2008). Figure (b), based on Table 3 of Lefebvre and Merrigan (2008), shows the percentage of children of age 1-5 whose primary care arrangement is childcare center in Quebec and non-Quebec provinces. The data come from biennial National Longitudinal Survey of Children and Youth (NLSCY).

Figure 2: Mean Employment Rate by Cohort Around Childbirth



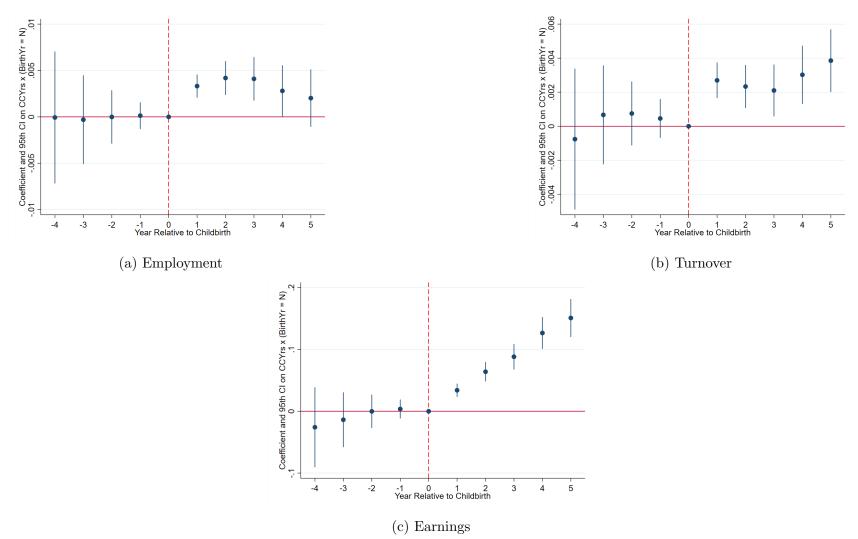
(a) Cohorts in our sample



(b) Placebo cohorts

This figure shows the adjusted mean employment rate for different cohorts of mothers over a window of -1 to 5 years relative to childbirth. Panel A shows the 1993-1997 cohorts who had different exposures to the reform. Panel B shows the 2000-2004 placebo cohorts whose children were always eligible for the subsidy. Darker colors represent earlier cohorts. In each graph, the cohorts are shifted to align with the pre-childbirth employment rate of the earliest cohort.

Figure 3: Dynamics Treatment Effects



These figures show the dynamic DID effects estimated from Equation 2, where the childbirth year is omitted as the base year. Each dot (bar) represents the point estimate (95th confidence interval) of the coefficient on  $CCYears_i \times YearToBirth_{i,n}$  in Equation 2. Employment is an indicator equal to one if the individual is employed. Turnover is an indicator equal to one if the individual voluntarily leaves the employer from the previous year. Earnings is total T4 earnings scaled by earnings in the year prior to childbirth.

Table 1: Treatment Intensity by Cohort

			Calendar year										
Chi	ild age	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	CCYears
	1993	0	1	2	3	4							1
year	1994		0	1	2	3	4						2
	1995			0	1	2	3	4					3
rth	1996				0	1	2	3	4				4
Childbirth	1997					0	1	2	3	4			5
hil.	1998						0	1	2	3	4		5
	1999							0	1	2	3	4	5

This table shows the intensity of treatment received by each cohort of parents. The rows indicate cohorts by childbirth year and the columns indicate calendar years. The numbers in the shaded cells indicates the age of the child for a cohort of parents in that calendar year. Grey cells indicate the years post childbirth before the reform. Light blue cells indicate the anticipatory years when parents knew about the program but before their kids were age-eligible for the subsidized rate. In those years parents could enroll their child into childcare early to claim a spot, albeit at the unsubsidized rate; they also benefit from the increased supply of childcare spaces. Darker blue cells indicate the eligible years when the child was actually eligible for subsidized rate. The total number of blue cells for each cohort corresponds to the value of CCYears, i.e., the number of years each cohort of parents had access to government childcare.

Table 2: Summary Statistics

Variable	N	Mean	P5	P50	P95	Std. Dev.
			Indi	vidual	-level:	
Employed						
Turnover						
Turnover_T4						
Raw earnings						
Earnings (scaled)						
Promotion						
Demotion						
Married		Pend	ling I	Disclos	sure Re	eview
Age						
Leave pre-birth employer						
Sick leave						
Earnings growth						
			F	irm-le	nol·	
High%Parent96			1	01 110-0C	000.	
High%Mom96						
High%Dad96						
HighPayConvexity						
HighSales96		Pend	ling I	Disclos	ure Re	eview
%Female			O			
%YoungFemale						
Ln(emp growth)						
Ln(asset growth)						
Ln(sales growth)						
ROA						

This table presents the summary statistics for our individual-level and firm-level samples. All variables are defined in the main text.

Table 3: Employment Effect

	(1)	(2) Employed	(3)
$CCYears \times PostBirth$	0.0035*** [0.0006]	0.0046*** [0.0013]	0.0011 [0.0007]
Pre-birth status Individual FE Year FE Event year FE Observations	All X X X X 2,731,040	Unemployed X X X 723,150	Employed X X X X 2,007,890
Ad. R-squared	0.527	0.304	0.320

This table examines the effect of childcare access on female's employment status. The specification is based on Equation 1. *Employment* is an indicator equal to one if the individual is employed in that year. Column 1 examines all female individuals in our sample, and columns 2 and 3 split by individuals' employment status in the year prior to childbirth. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 4: Turnover Effect

	(1)	(2) Turnover	(3)	(4)	(5) Turnover_T4	(6)
$CCYears \times PostBirth$	0.0023*** [0.0005]	0.0022*** [0.0004]	0.0021*** [0.0005]	0.0021** [0.0009]	0.0023*** [0.0009]	0.0016* [0.0008]
Individual FE	X	X	X	X	X	X
Year FE	X	X	X	X	X	X
Event year FE	X	X	X	X	X	X
Industry FE		X			X	
Firm FE			X			X
Observations	1,692,000	1,692,000	1,654,540	1,692,000	1,692,000	1,654,540
Ad. R-squared	0.062	0.073	0.136	0.142	0.145	0.192

This table examines the effect of childcare access on female's likelihood of job turnover. The specification is based on Equation 1. *Turnover* (columns 1-3) is an indicator equal to one if the individual voluntarily leaves the employer from the previous year as identified from record of employment (ROE). *Turnover\_T4* (columns 4-6) is an indicator equal to one if the individual is with a different employer this year compared with last year as identified from T4 filing. All columns condition on employed individual-years. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 5: Effect on Earnings

	(1) Earnings	(2) Earnings	(3) Promotion	(4) Promotion	(5) Demotion	(6) Demotion
$CCYears \times PostBirth$	0.0432*** [0.0054]	0.0150*** [0.0039]	0.0163*** [0.0008]	0.0138*** [0.0009]	-0.0106*** [0.0009]	-0.0075*** [0.0010]
Individual FE	X		X		X	
Year FE	X	X	X	X	X	X
Event year FE	X	X	X	X	X	X
Individual-Firm FE		X		X		X
Observations	1,686,920	1,433,320	1,692,000	1,437,530	1,692,000	1,437,530
Ad. R-squared	0.603	0.781	0.454	0.430	0.425	0.351

This table examines the effect of childcare access on female's earnings relative to their pre-childbirth earnings. The specification is based on Equation 1. *Earnings* is total T4 earnings divided by the individual's earnings in the year before childbirth. *Promotion* is an indicator equal to one if the individual's current earnings is more than 110% of her pre-childbirth earnings. *Demotion* is an indicator equal to one if the individual current earnings is less than 90% of her pre-childbirth earnings. All columns condition on individuals employed in the year before childbirth. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 6: Triple-Difference: Female vs Male

	(1) Employed	(2) Turnover	(3) Earnings
		101110,01	
$CCYears \times PostBirth$	0.0003	-0.0004	0.0108*
	[0.0006]	[0.0005]	[0.0057]
CCYears × Female × PostBirth	0.0032***	0.0027***	0.0325***
CC rears × remaie × rostDirtii	[0.0032]	[0.0006]	[0.0079]
Individual FE	X	X	X
Year-Sex FE	X	X	X
Event year-Sex FE	X	X	X
Observations	5,459,330	3,564,880	3,554,900
Ad. R-squared	0.552	0.059	0.624

This table reports the triple-difference results comparing male and female for our three main outcomes. The specification is based on Equation 3. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 7: Heterogeneity

	(1)	(2) Employed	(3)	(4)	(5) Turnover	(6)	(7)	(8) Earnings	(9)
$CCYears \times PostBirth$	0.0170*** [0.0007]	0.0136*** [0.0008]	0.0126*** [0.0008]	0.0036*** [0.0006]	0.0040*** [0.0006]	0.0042*** [0.0006]	0.1628*** [0.0088]	0.1047*** [0.0084]	0.1051*** [0.0080]
${\rm Married} \times {\rm PostBirth}$	-0.1578*** [0.0018]			-0.0035*** [0.0012]			-1.0655*** [0.0251]		
CCYears $\times$ Married $\times$ PostBirth	-0.0237*** [0.0008]			-0.0023*** [0.0005]			-0.1411*** [0.0094]		
$Older \times PostBirth$		-0.0844*** [0.0018]			-0.0014 [0.0010]			-1.2789*** [0.0211]	
CCYears $\times$ Older $\times$ PostBirth		-0.0196*** [0.0008]			-0.0030*** [0.0005]			-0.1162*** [0.0088]	
$HighEarn \times PostBirth$			0.0076*** [0.0019]			0.0050*** [0.0010]			-1.6078*** [0.0185]
CCYears $\times$ HighEarn $\times$ PostBirth			-0.0260*** [0.0009]			-0.0035*** [0.0005]			-0.1611*** [0.0079]
Individual FE	X	X	X	X	X	X	X	X	X
Year FE	X	X	X	X	X	X	X	X	X
Event year FE	X	X	X	X	X	X	X	X	X
Observations	2,731,040	2,731,040	2,007,890	1,692,000	1,692,000	1,692,000	1,686,920	1,686,920	1,686,920
Ad. R-squared	0.532	0.529	0.322	0.062	0.062	0.062	0.599	0.601	0.604

This table examines the cross-sectional heterogeneity in our baseline results for employment, turnover, and earnings. Married indicates that the individual was married in the year before childbirth. Older indicates that the individual had an above-median age in the year before child birth. HighEarn indicates that the individual had above-median earnings in the year before childbirth. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 8: Alternative Outcomes

	(1)	(2)	(3)	(4)	(5)	(6)
	Sick	leave	Schoo	l leave	New	child
$CCYears \times PostBirth$	-0.0010*** [0.0002]	-0.0011*** [0.0002]	0.0003 [0.0002]	0.0002 [0.0002]	-0.0030*** [0.0004]	-0.0030*** [0.0004]
Individual FE	X	X	X	X	X	X
Year FE	X	X	X	X	X	X
Event year FE	X	X	X	X	X	X
Industry FE				X		X
Firm FE		X				
Observations	1,692,000	1,692,000	1,686,920	1,686,920	1,686,920	1,686,920
Ad. R-squared	0.025	0.025	0.079	0.09	0.067	0.067

This table examines the effect childcare access on other individual-level labor outcomes. The specification follows Equation 1. Sick leave is an indicator equal to one if the individual took a temporary sick leave in a year. School leave is an indicator equal to one if the individual took a leave to pursue schooling or further education. New child is an indicator equal to one if the individual had a new child in that year after the first child. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 9: Sorting into Firms

	(1) High%Parent96	(2) High%Mom96	(3) High%Dad96	(4) HighPayConvexity96	(5) HighSales96
$CCYears \times PostBirth$	-0.0030*** (0.0008)	-0.0023*** (0.0008)	-0.0004 (0.0008)	0.0014* (0.0008)	-0.0019** (0.0009)
Individual FE	X	X	X	X	X
Year FE	X	X	X	X	X
Event year FE	X	X	X	X	X
Industry FE	X	X	X		X
Observations	1,515,440	1,504,690	1,406,290	1,498,990	1,097,980
Ad. R-squared	0.617	0.618	0.654	0.659	0.671

This table examines how childcare access affects the type of firms women choose to work for. The specification follows Equation 1 and the sample conditions on employed individual-years. High%Parent96 is a dummy equal to one if a firm had above-industry-median percentage of parent of pre-kindergarten children (age<5) in 1996, the year before the reform. High%Mom96 (High%Dad96) is a dummy equal to one if a firm had above-industry-median percentage of moms (dads) of pre-kindergarten children in 1996. HighPayConvexity96 is a dummy equal to one if a firm was in a 2-digit NAICS industry with above-median pay convexity, i.e., the elasticity of annual earnings to weekly hours (Goldin (2016)) in 1996. The measure is aggregated from occupation-level estimates from Goldin (2016) using occupation-industry crosswalk, based on occupation weights within each industry. HighSales96 is a dummy equal to one if a firm had above-industry-median sales in 1996. Standard errors are reported in brackets and are clustered at the individual level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table 10: Impact on Firm Outcomes

Panel A: Employment Outcomes

	(1)	(2)	(3)
	%Female	%YoungFemale	Ln(emp growth)
$Low\%Mom96 \times Post97$	0.0025**	0.0068***	0.0524***
	(0.0012)	(0.0012)	(0.0054)
Firm FE	X	X	X
Industry-Year FE	X	X	X
Observations	341,790	341,790	321,620
Ad. R-squared	0.867	0.799	0.205

Panel B: Firm Performance

	(1)	(2)	(3)	(4)
	Ln(asset growth)	Ln(sales growth)	ROA	Ln(sales/emp)
$Low\%Mom96 \times Post97$	0.0539***	0.0617***	0.0649**	0.0511***
	(0.0073)	(0.0075)	(0.0264)	(0.0097)
Firm FE	X	X	X	X
Industry-Year FE	X	X	X	X
Observations	317,420	315,630	263,440	332,500
Ad. R-squared	0.116	0.116	0.144	0.729

This table examines the impact of the Quebec reform on firm-level outcomes, in particular employment outcomes (Panel A) and financial performance (Panel B). The specification follows Equation 4. All columns include firm fixed effect and industry-year fixed effects. Low%Mom96 is an indicator equal to one if a firm had above-industry-median percentage of moms of pre-kindergarten children (age<5) in 1996. %Female is the percent of female employees. %YoungFemale is the percent of female employees below age 35 among all employees.  $Ln(emp\ growth)$  is log employment growth.  $Ln(asset\ growth)$  is log asset growth.  $Ln(sales\ growth)$  is log sales growth. ROA is pre-tax income divided by total assets. Ln(sales/emp) is log labor productivity, i.e., log of sales divided by employment. Standard errors are reported in brackets and are clustered at the firm level. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

# **Appendix**

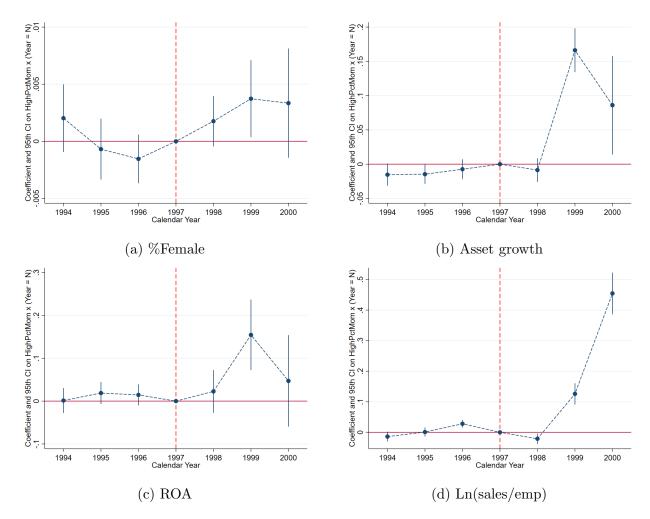


Figure A.1: Firm-Level Impact: Dynamics

These figures show the firm-level dynamic DID effects estimated from the equation below, where 1997 is the omitted base year:

$$Y_{j,t} = \alpha_j + \beta_{k,t} + \sum_{t=1993}^{2001} \theta_t \times Low\%Mom96_j \times Year_t + \epsilon_{j,t},$$

Each dot (bar) represents the point estimate (95th confidence interval) for the coefficient on  $Low\%Mom96_j \times Year_t$ . The four panels correspond to the dynamics for %female, asset growth, ROA, and labor productivity, respectively. Standard errors are clustered by firm.

Table A.1: Effect of the Reform on Childcare Take-up

	In day care				
Post97 years	0.0491*** [0.0089]				
Anticipated years		0.0309*** [0.0096]			
Eligible years		0.0946*** [0.0198]			
Age FE Observations Ad. R-squared	X 5,520 0.033	X 5,520 0.035			

This table shows the effect the reform in childcare take-up using the public version of the National Longitudinal Survey of Children and Youth (NLSCY). The sample consists of children of age 0-4 in the 94-95, the 96-97, and the 98-99 survey cycles. Children are de-identified and are not linked across cycles. The dependent variable is a dummy equal to one if the child is in daycare at the time of the survey. Post97 years indicate years after 97. Anticipatory years indicates years post reform but before the child was age-eligible for the subsidy (i.e., the light blue cells in Table 1). Eligible years indicates years the child was age-eligible for the subsidy (i.e., the dark blue cells in Table 1). All columns include age fixed effects. Robust standard errors are reported in brackets. \* indicates statistical significance at the 10% level, \*\* at the 5% level, and \*\*\* at the 1% level.

Table A.2: Individual-level Robustness: Alternative Definitions and Samples

Panel A: Alternative defintions of turnover and earnings

	(1) Leave pre-b	(2) eirth employer	(3) Earning	(4) s growth
$CCYears \times PostBirth$	0.0140*** [0.0008]	0.0141*** [0.0007]	0.0610*** [0.0047]	0.0632*** [0.0049]
Individual FE Year FE Event year FE Firm FE Observations Ad. R-squared	X X X 1,692,000 0.577	X X X X 1,654,540 0.702	X X X 1,544,960 0.033	X X X X 1,510,220 0.068

Panel B: Rule out pregnancy/birth timing: cohorts 1993-1997

	(1)	(2)	(3)
	Employed	Turnover	Earnings
$CCYears \times PostBirth$	0.0030*** [0.0008]	0.0025*** [0.0007]	0.0211*** [0.0078]
Birth year cohorts Individual FE Year FE Event year FE Observations Ad. R-squared	1993-1997 X X X X 1,666,010 0.533	1993-1997 X X X 1,031,370 0.063	1993-1997 X X X X 1,028,820 0.594

Panel A shows the robustness of our baseline individual-level results to alternative definitions of turnover and earnings. Leave pre-birth employer is an indicator equal to one if the individual's current employer is different from her employer in the year before childbirth. Earnings growth is the year-to-year growth rate of an individual's earnings. Panel B restricts to cohorts 1993-1997 to rule out concerns of pregnancy or birth timing in response to the reform.

Table A.3: Individual-level Robustness: Additional Fixed Effects

Panel A: Age bin fixed effects

	(1)	(2)	(3)
	Employed	Turnover	Earnings
$CCYears \times PostBirth$	0.0031***	0.0023***	0.0381***
	[0.0006]	[0.0005]	[0.0053]
Individual FE Year FE Event year FE Age bin FE Observations Ad. R-squared	X	X	X
	X	X	X
	X	X	X
	X	X	X
	2,731,040	1,692,000	1,686,920
	0.532	0.062	0.603

Panel B: Pre-birth characteristics interacted with event year fixed effects

	(1)	(2)	(3)
	Employed	Turnover	Earnings
CCYears × PostBirth	0.0030*** [0.0006]	0.0023*** [0.0005]	0.0315*** [0.0049]
Individual FE Year FE	X X	X X	X X
Event year FE	X	X	X
Pre-birth char. $\times$ event year FE	X	X	X
Observations Ad. R-squared	$2,731,040 \\ 0.542$	$1,692,000 \\ 0.063$	$1,686,920 \\ 0.683$

This table shows the robustness of our baseline individual-level results to additional fixed effects. Panel A includes fixed effects for parents' age bins in units of 5. Panel B includes the interactions of individuals' pre-birth characteristics with event year fixed effects. Pre-birth characteristics include a dummy for being married, a dummy for age>30, and the log of earnings, all measured in the year before childbirth. For those unemployed before childbirth, earnings is set to zero.